

Cordillera CWPP

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Appendix A

Wildfire Hazard Analysis Methodology

Purpose

The purpose of this appendix is to describe the methodology used to estimate the potential behavior of wildland fire in the study area in order to evaluate the severity of undesirable fire effects to values at risk.

Model Description

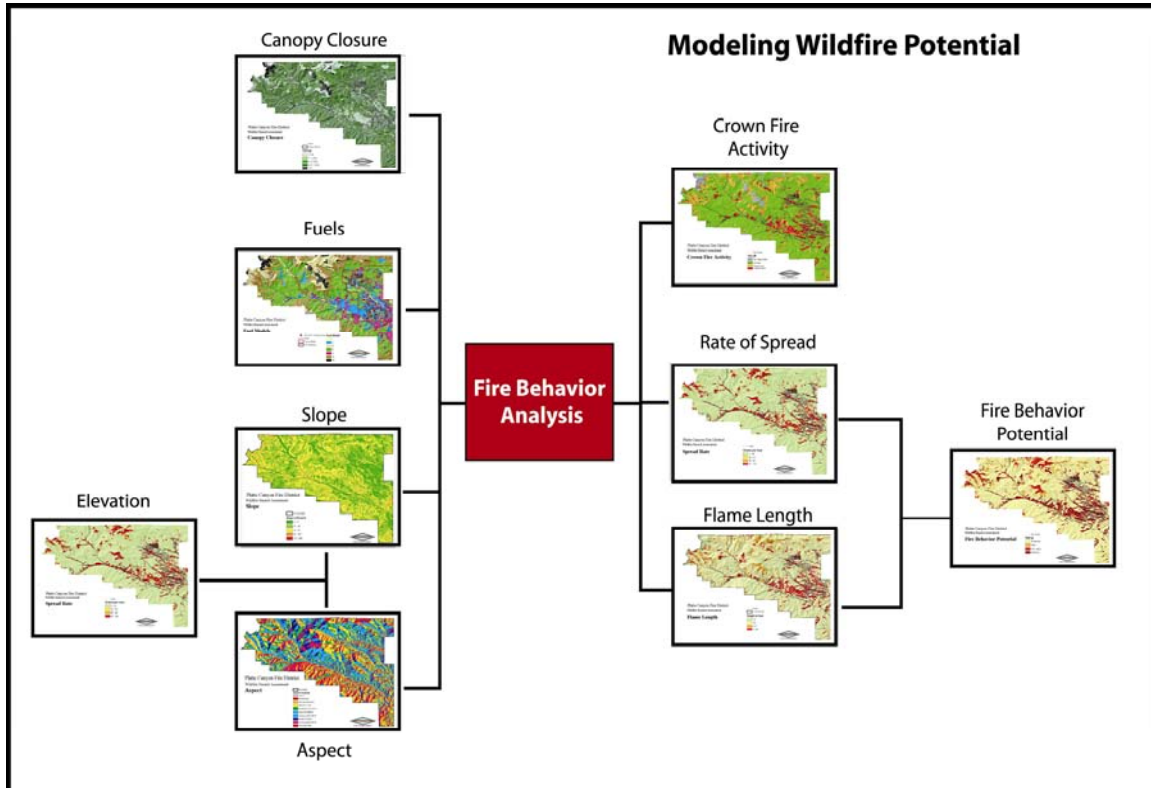


Figure 1: Model Description

The wildfire hazard classification represents a relative ranking of locations based upon expected surface fire intensity. The model inputs for surface fire behavior include aspect, slope, elevation, canopy cover and fuel type. The hazard level is determined using **FlamMap** which models wildfire behavior potential. Calculations are based on the USDA Forest Service's fire behavior model **BEHAVE**. **BEHAVE** is a nationally recognized set of calculations to estimate a fire's intensity and rate of spread given certain conditions of topography, fuels and weather.

FlamMap

RedZone Software uses **FlamMap** developed by Systems for Environmental Management (Missoula, Montana) and the Fire Sciences Laboratory of the Rocky Mountain Research Station (USDA Forest Service, Missoula, Montana) to evaluate the potential fire conditions in the study area. The Cordillera study area encompasses approximately 6,139 acres, which are broken down into 10 meter (m) grids. Using **FlamMap's** spatial analysis capabilities, each 10 meter square (sq) grid is queried for its elevation, slope, aspect and fuel type. These values are input into **FlamMap**, along with reference weather information. The outputs of **FlamMap** include the estimated Rate of Spread (ROS), Flame Length (FL) (from **BEHAVE**) and Crown Fire Activity for a fire in that 10m sq grid. The model computes these values for each grid cell in the study area. These values are then reclassified into wildfire hazard classes of None, Low, Moderate, High, Very High and Extreme.

BEHAVE Modeling

- The **BEHAVE** modeling system has been used for a variety of applications including prediction of an ongoing fire, prescribed fire planning, fuel hazard assessment, initial attack dispatch, and fire prevention planning and training. Predictions of wildland fire behavior are made for a single point in time and space given simple user-defined fuel, weather and topography.

Assumptions of **BEHAVE**

- Fire is predicted at the flaming front
- Fire is free burning
- Behavior is heavily weighted towards the fine fuels
- Continuous and uniform fuels
- Surface fires

Fire Behavior Inputs

Fire behavior is dependant upon aspect, slope, elevation, canopy cover and fuel type. The following pages contain an explanation of each.

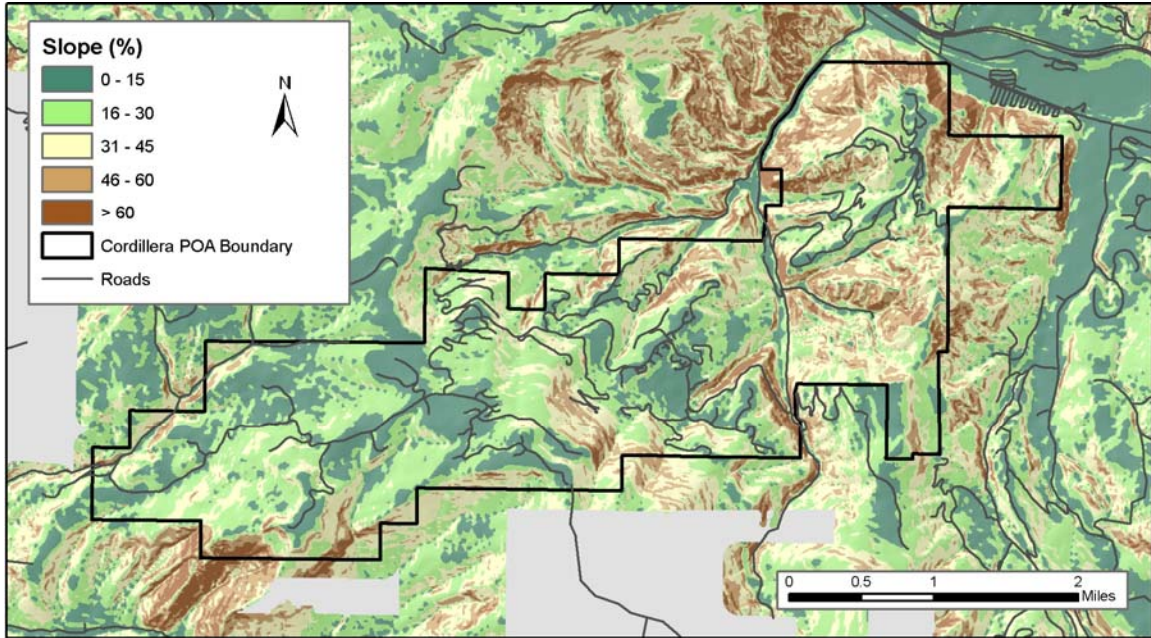


Figure 2: Slope

Slopes are shown here as percent (rise/run x100). Steeper slopes intensify fire behavior and thus will contribute to a high wildfire hazard rating. Rates of spread for a slope of 30% are typically double those of flat terrain when all other influences are equal.

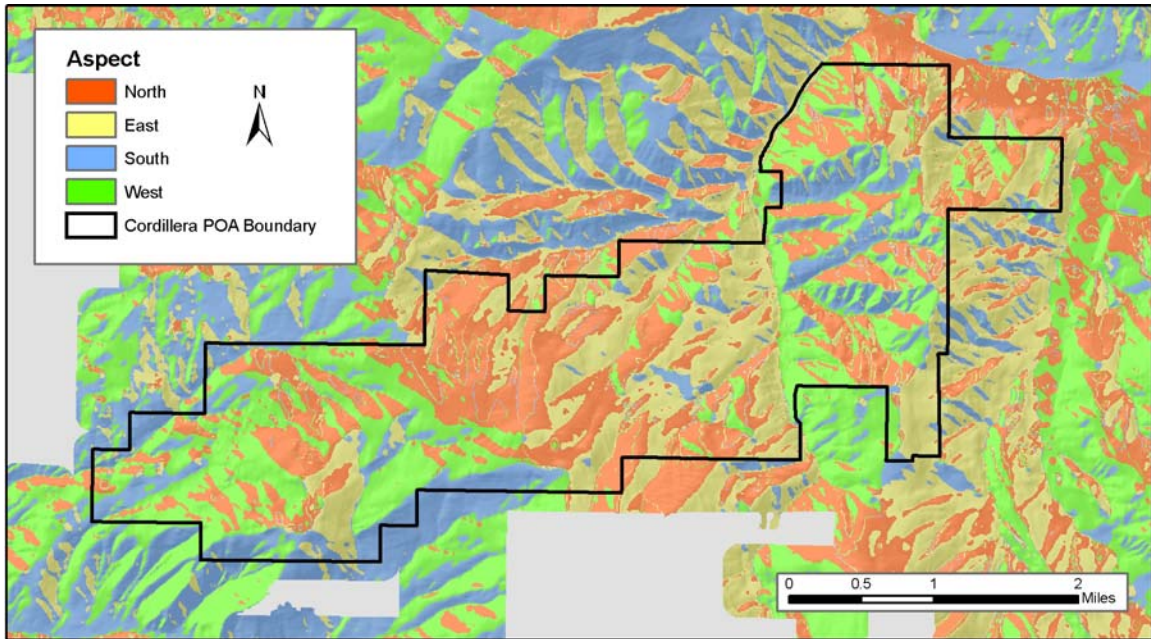


Figure 3: Aspect

Aspects are shown as degrees from North ranging from 0 to 360 according to their orientation. Aspects are influential in the type and quantity of vegetative fuels. Fuels on south facing slopes tend to be drier and more lightly loaded than fuels on north facing slopes when all other influences are equal. Aspect also has an influence on species dominance.

Classification	North	East	South	West
Range	315°- 45°	45°- 135°	135°- 225°	225°- 315°

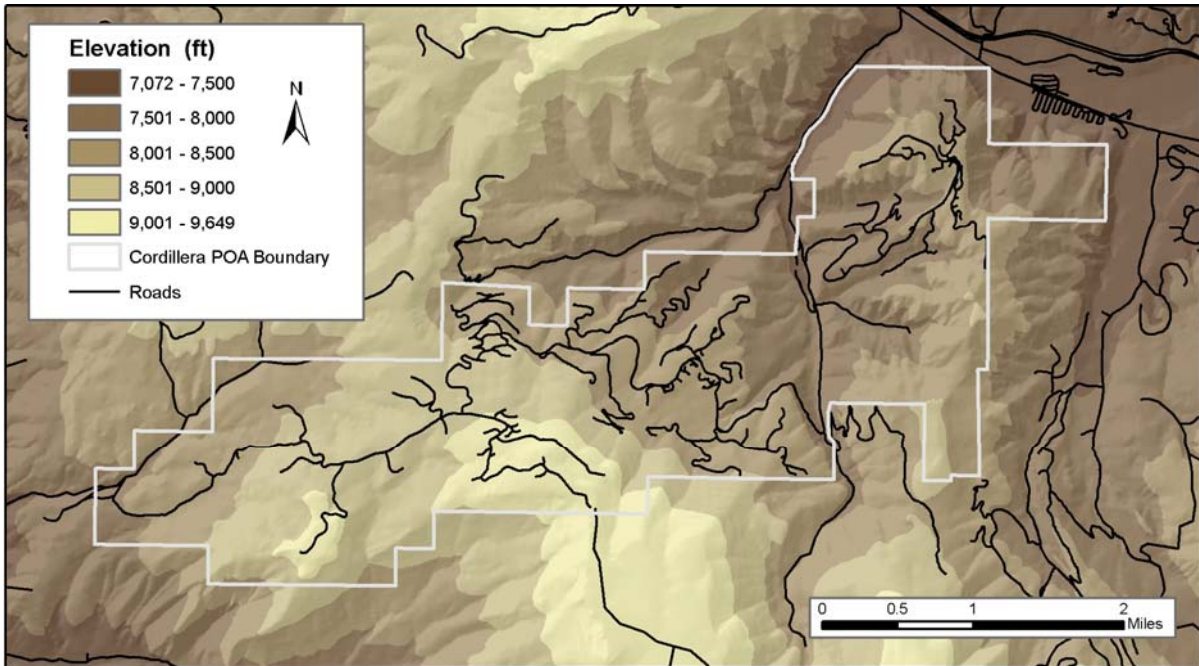


Figure 4: Elevations

Elevations within Cordillera vary from 7,000' to over 9,000'. As elevation increases, fuel loading and available oxygen for combustion change. Above tree line the fire season is shorter, fuels become sparse and the natural burn interval is measured in centuries.

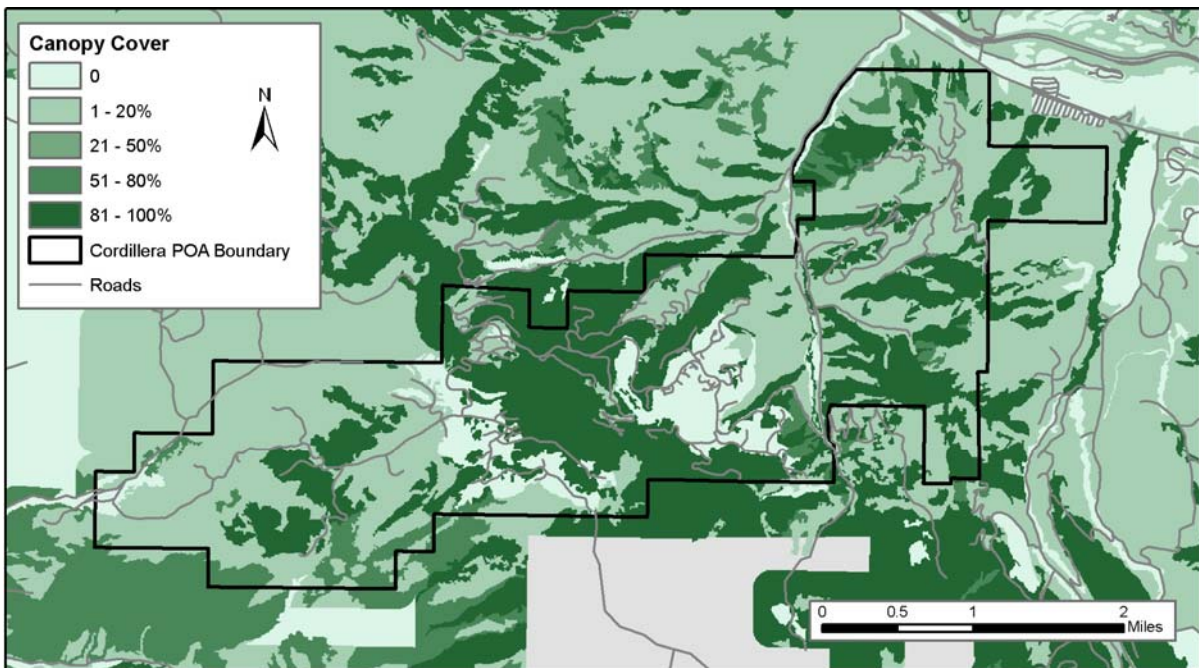


Figure 5: Canopy Cover, Average Conditions

Canopy cover is the horizontal percentage of the ground surface that is covered by tree crowns. Coverage is an indicator of the horizontal continuity of aerial fuels. Crown fire activity is much more sustainable in areas of dense canopy cover. Canopy cover also affects the type and amount of surface fuels available for burning through shading. Canopy cover is measured as the horizontal fraction of the ground that is covered directly overhead by tree canopy. Coverage units are in four categories. 1=1-20%. 2=21-50%. 3=50-80%. 4= 81-100%.

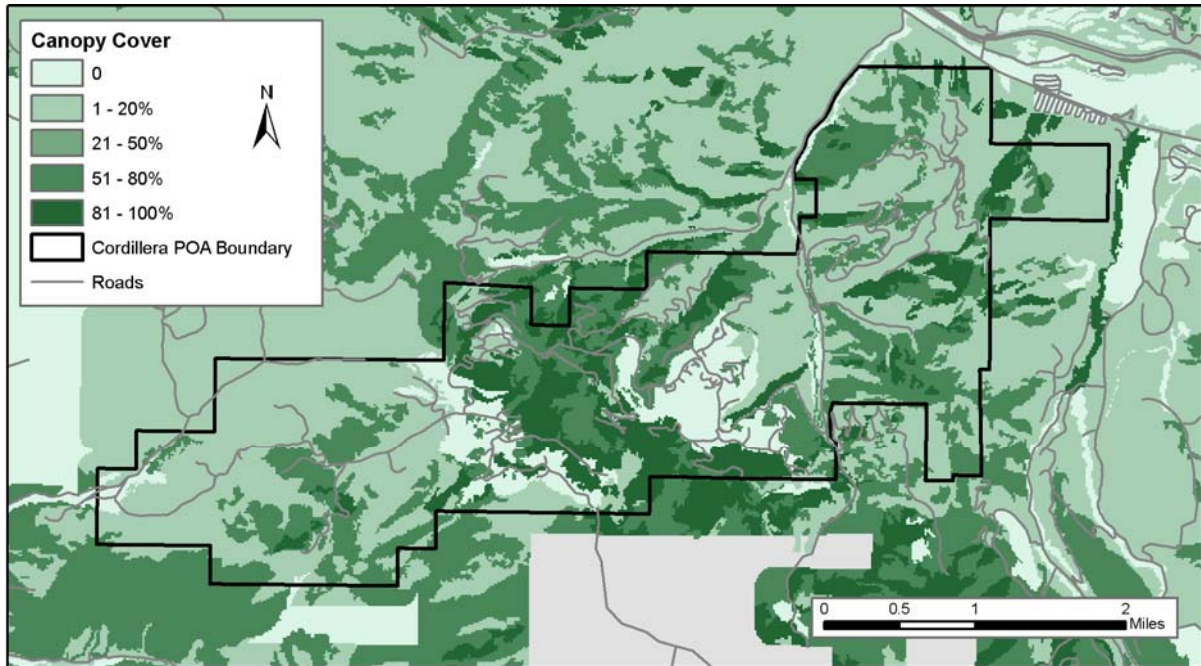


Figure 6: Canopy Cover, Extreme Conditions

In order to correctly reflect the primary vegetative carrier of fire during extreme conditions, a custom fuel model (FM 28) was employed for aspen stands with a heavy shrub understory. During average conditions the understory would not contribute significantly to fire spread or flame lengths, however, during peak burning conditions shrubs, particularly serviceberry and Gambel oak, would become the primary carrier of fire in this fuel model.

Fuel Models And Fire Behavior

Fuel models are a set of numbers that describe the fuel in terms that a fire behavior model can use. There are seven characteristics that are used to categorize fuel models.

- Fuel Loading
- Size and Shape
- Compactness
- Horizontal Continuity
- Vertical Arrangement
- Moisture Content
- Chemical Content

The study area is represented primarily by six fuel models (FM): FM 1, 2, 4, 6, 8 and 10 (Anderson, 1982). The Cordillera fuel map also contains a custom fuel model (FM 28) to represent aspen groves with a continuous understory of flammable shrubs. These areas are modeled as FM 8, typical aspen stand, under average burning conditions and as FM 4, flammable mature shrub stands, under extreme conditions to more accurately reflect the primary vegetative carrier of the fire. FM 99 is used to indicate an area considered to be non-combustible such as water, unbroken rock faces, permanent snowfields, etc. Each of the major fuel types present are described below with a table showing a range of fire behavior based on the **BEHAVE** system. Figure 7 displays the fuel types graphically for Cordillera.

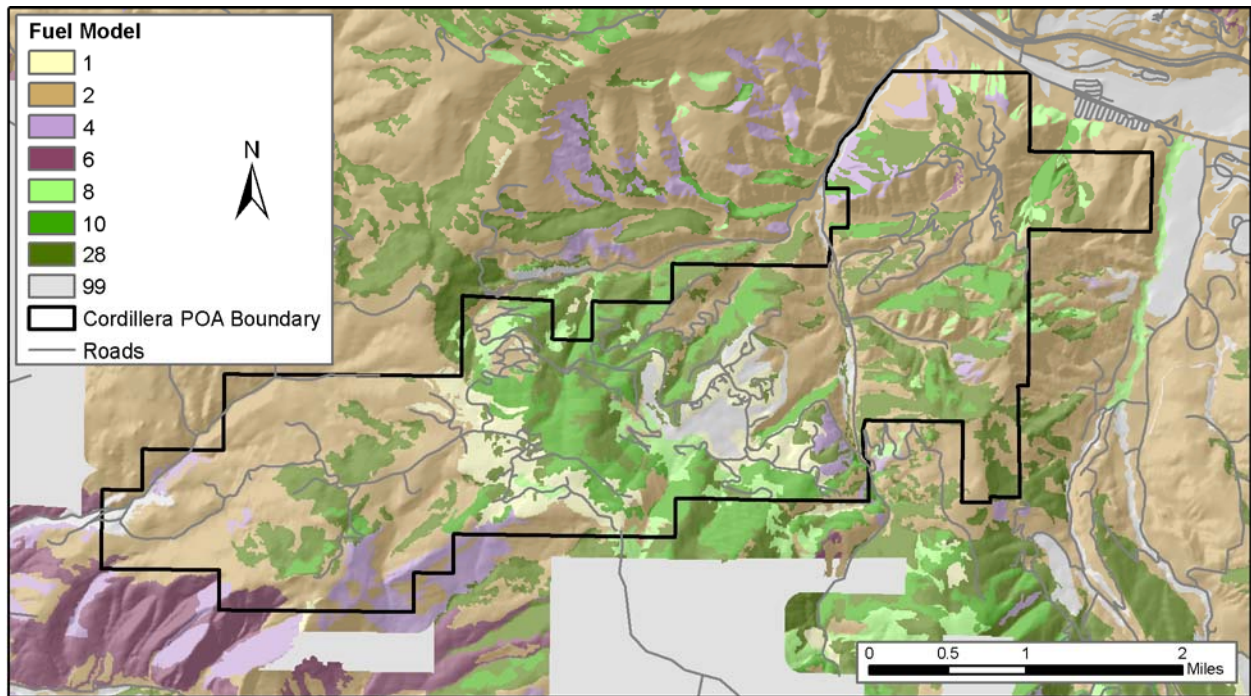


Figure 7: Cordillera Fuel Models

FUEL MODEL 1⁴



Figure 8: Short grasses

Characteristics

Grasslands and savanna are represented along with stubble, grass-tundra and grass-shrub combinations.

Common Types/Species

Annual and perennial grasses are included in this fuel model.

Fire Behavior

Fire spread is governed by the fine, very porous and continuous herbaceous fuels that have cured or are nearly cured. Fires in this fuel model are surface fires that move rapidly through the cured grass and associated material. Very little shrub or timber is present, generally less than one-third of the area.

Rate of spread in chains/hour (1 chain=66 ft)

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	28.8	92.9	203.6	362.4	570.1	665.6
	4.0	22.0	71.1	155.7	277.0	345.1	345.1
	6.0	19.4	62.4	136.8	243.4	270.1	270.1
	8.0	16.7	53.9	118.1	198.7	198.7	198.7
	10.0	11.0	35.6	64.8	64.8	64.8	64.8

10 hr fuel=5%, 100 hr fuel=6%, herbaceous fuel moisture=100%, slope=10%, wind direction=upslope

⁴ Hal Anderson, "Aids to Determining Fuel Models for Estimating Fire Behavior" (Gen. Tech. Rep. INT-122. Ogden, UT: U.S. Department of Agriculture, Forest Service, Intermountain Research Station 22 p. [NFES 1574], 1982.).

Flame Length in Feet

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	3.0	5.1	7.3	9.6	11.8	12.7
	4.0	2.4	4.1	5.9	7.8	8.6	8.6
	6.0	2.2	3.8	5.5	7.1	7.5	7.5
	8.0	2.0	3.4	4.9	6.3	6.3	6.3
	10.0	1.4	2.4	3.2	3.2	3.2	3.2

FUEL MODEL 2²

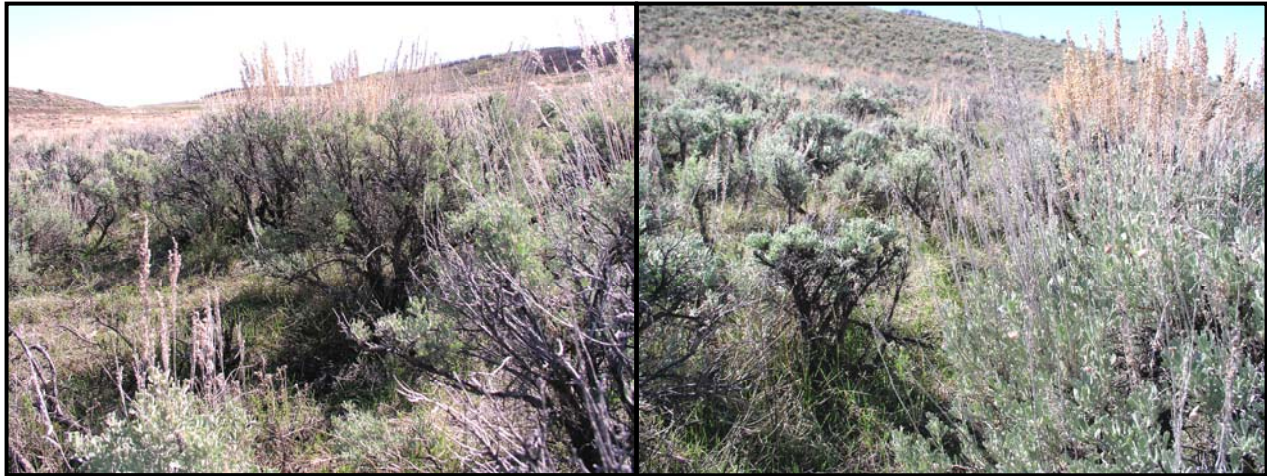


Figure 9: Shrub canopy with grass understory

Characteristics

This type consists of open grown pine stands. Trees are widely spaced with few understory shrubs or regeneration. Ground cover consists of mountain grasses/and or needles and small woody litter. This model occurs in open-grown and mature ponderosa pine stands in the Foothill to Montane zones. Open shrub lands and pine stands or scrub oak stands that cover one-third to two-thirds of the area may generally fit this model; such stands may include clumps of fuels that generate higher intensities and that may produce firebrands. Scattered sage within grasslands and some pinyon-juniper may be in this model.

Common Species/Species

The dominant tree species is ponderosa pine. This type may include some scattered Douglas-fir. Other tree and shrub species include common and Rocky Mountain juniper, buckbrush, sage, bitter brush, and mountain mahogany. Mountain grasses are included in this model.

Fire Behavior

Fire spread is primarily through the fine herbaceous fuels, either curing or dead. These are surface fires where the herbaceous material, in addition to litter and dead-down stem wood from the open shrub or timber overstory, contribute to the fire intensity.

Rate of spread in chains/hour (1 chain=66 ft)

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	12.4	34.2	67.5	111.6	166.0	230.2
	4.0	10.2	28.0	55.3	91.4	135.9	188.5
	6.0	9.0	24.9	49.1	81.2	120.8	167.6
	8.0	8.3	22.9	45.3	74.9	111.3	154.4
	10.0	7.4	20.5	40.5	67.0	99.7	138.3
	12.0	5.9	16.3	32.3	53.3	79.3	110.0

10 hr fuel=5%, 100 hr fuel= 6%, woody fuel moisture= 100%, slope=10%, wind direction=upslope

²Hal Anderson, "Aids to Determining Fuel Models for Estimating Fire Behavior" (Gen. Tech. Rep. INT-122. Ogden, UT: U.S. Department of Agriculture, Forest Service, Intermountain Research Station 22 p. [NFES 1574], 1982).

Flame Length in Feet

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	4.3	6.9	9.4	11.8	14.2	16.5
	4.0	3.7	5.8	8.0	10.1	12.1	14.0
	6.0	3.4	5.4	7.3	9.2	11.1	12.9
	8.0	3.2	5.1	6.9	8.7	10.5	12.2
	10.0	2.9	4.7	6.4	8.1	9.7	11.2
	12.0	2.4	3.9	5.3	6.7	8.0	9.3

FUEL MODEL 4³



Figure 10: Mature oak brush stands greater than 6 feet high.

Characteristics

This model consists of stands of small diameter trees or large shrubs with continuous closed crowns. There may be high amounts of small dead limbs retained on the lower portion of trees. There may also be high amounts of woody and needle litter associated with the stand.

Common Types/Species

Stands of mature shrubs, 6 or more feet tall, such as California mixed chaparral, the high pocosin along the east coast and the pine barrens of New Jersey. Common juniper and the closed jack pine stands of the north-central states are also typical candidates.

Fire Behavior

High rates of spread can be experienced in this model. Fire is carried through the foliage as well as the fine live and dead woody material of tree crowns. Fire spread is also enhanced by the amount of dead woody material on the ground.

Rate of spread in chains/hour (1 chain=66 ft)

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	30.4	70.6	120.4	177.9	241.8	311.3
	4.0	27.0	62.6	106.8	157.7	214.4	276.0
	6.0	24.8	57.5	98.1	145.0	197.0	253.7
	8.0	23.5	54.4	92.8	137.1	186.3	239.9
	10.0	22.6	52.3	89.2	131.8	179.1	230.6
	12.0	21.7	50.2	85.8	126.7	172.2	221.7

10 hr fuel=5%, 100 hr fuel=6%, woody fuel moisture=100%, slope=10%, wind direction=upslope

³ Hal Anderson, "Aids to Determining Fuel Models for Estimating Fire Behavior" (Gen. Tech. Rep. INT-122. Ogden, UT: U.S. Department of Agriculture, Forest Service, Intermountain Research Station 22 p. [NFES 1574], 1982).

Flame Length in Feet

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	13.9	20.5	26.2	31.3	36.1	40.5
	4.0	12.6	18.5	23.6	28.3	32.6	36.6
	6.0	11.7	17.2	22.0	26.4	30.4	34.1
	8.0	11.2	16.5	21.1	25.2	29.1	32.7
	10.0	10.9	16.0	20.5	24.5	28.3	31.7
	12.0	10.6	15.6	19.9	23.8	27.4	30.8

FUEL MODEL 6⁴



Figure 11: Shrubs of intermediate stand height, (note dead component in the stem wood).

Characteristics

The shrubs are older but not as tall as shrub types of model 4, nor do they contain as much fuel as model 4.

Common Types/Species

This model covers a broad range of shrub conditions. Fuel situations to be considered include intermediate stands of chamise, chaparral, oak brush, low pocosin, Alaskan spruce taiga, and shrub tundra. Even hardwood slash that has cured can be considered. Pinyon-juniper shrub-lands may be represented but may over-predict rate of spread except at high winds, like 20 mi/h (32 km/h) at the 20-foot level.

Fire Behavior

Fires carry through the shrub layer where the foliage is more flammable than fuel model 5, but this requires moderate winds, greater than 8 mi/h (13 km/h) at mid-flame height. Fire will drop to the ground at low wind speeds or at openings in the stand.

Rate of spread in chains/hour (1 chain=66 ft)

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	17.2	38.5	63.9	92.4	123.5	156.8
	4.0	13.9	31.1	51.7	74.8	99.9	126.9
	6.0	11.7	26.2	43.5	62.9	84.1	106.8
	8.0	10.2	22.9	38.1	55.0	73.6	93.4
	10.0	9.2	20.7	34.4	49.7	66.5	84.4
	12.0	8.5	19.1	31.7	45.9	61.4	77.9

10 hr fuel=5%, 100 hr fuel=6%, herbaceous fuel moisture=100%, slope=10%, wind direction=upslope

⁴Hal Anderson, "Aids to Determining Fuel Models for Estimating Fire Behavior" (Gen. Tech. Rep. INT-122. Ogden, UT: U.S. Department of Agriculture, Forest Service, Intermountain Research Station 22 p. [NFES 1574], 1982).

Flame Length in Feet

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	5.0	7.3	9.2	10.9	12.4	13.9
	4.0	4.3	6.2	7.8	9.3	10.6	11.8
	6.0	3.8	5.5	6.9	8.2	9.3	10.4
	8.0	3.4	5.0	6.3	7.4	8.5	9.5
	10.0	3.2	4.7	5.9	7.0	8.0	8.9
	12.0	3.1	4.4	5.6	6.7	7.6	8.5

FUEL MODEL 8⁵



Figure 12: Timber litter, light surface fuel load

Characteristics

Closed canopy stands of short-needle conifers or hardwoods that have leafed out support fire in the compact litter layer. This layer is mainly needles, leaves, and occasionally twigs because little undergrowth is present in the stand. Amounts of needle and woody litter are also low. This fuel model occurs at higher elevations in the Montane zone.

Common Types/Species

Representative conifer types are white pine, lodgepole pine, spruce, fir, and larch but ponderosa pine can also be included. Closed stands of birch-aspen with leaf litter compacted and western hemlock stands are also representative. There are little or no understory plants.

Fire Behavior

Fires in this fuel model are slow burning, low intensity fires burning in surface fuels. Fuels are mainly needles and woody litter. Heavier fuel loadings can cause flare-ups. Heavier fuel loads have the potential to develop crown fires in extreme burning conditions.

Rate of spread in chains/hour (1 chain=66 ft)

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	1.1	2.3	3.9	5.7	7.8	10.1
	4.0	0.9	1.9	3.2	4.7	6.4	6.9
	6.0	0.7	1.6	2.6	3.9	4.9	4.9
	8.0	0.6	1.4	2.3	3.4	3.8	3.8
	10.0	0.6	1.2	2.0	3.0	3.1	3.1
	12.0	0.5	1.1	1.8	2.7	2.7	2.7

10 hr fuel=5%, 100 hr fuel=6%, herbaceous fuel moisture=100%, slope=10%, wind direction=upslope

⁵ Hal Anderson, "Aids to Determining Fuel Models for Estimating Fire Behavior" (Gen. Tech. Rep. INT-122. Ogden, UT: U.S. Department of Agriculture, Forest Service, Intermountain Research Station 22 p. [NFES 1574], 1982).

Flame Length in Feet

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	0.9	1.3	1.7	2.0	2.3	2.6
	4.0	0.8	1.1	1.4	1.7	2.0	2.0
	6.0	0.7	1.0	1.2	1.5	1.7	1.7
	8.0	0.6	0.9	1.1	1.3	1.4	1.4
	10.0	0.6	0.8	1.0	1.2	1.3	1.3
	12.0	0.6	0.8	1.0	1.2	1.3	1.3

FUEL MODEL 10⁶



Figure 13: Timber litter, (note heavier surface fuels).

Characteristics

This model is represented by dense stands of over-mature ponderosa pine, lodgepole pine, mixed conifer and continuous stands of Douglas-fir. In all stand types, heavy down material is present. There is also a large amount of dead, down woody fuels. Reproduction may be present, acting as ladder fuels. This model includes stands of budworm killed Douglas-fir, closed stands of ponderosa pine with large amounts of ladder and surface fuels. Stands of lodgepole pine with heavy loadings of downed trees. This model can occur from the Foothills through the Sub-alpine zone.

Common Types/Species

All types of vegetation can occur in this model, but primary species are, Douglas-fir, ponderosa pine, and lodgepole pine.

Fire Behavior

Fire intensities can be moderate to extreme. Fire moves through dead, down woody material. Torching and spotting are more frequent. Crown fires are quite possible.

Rate of spread in chains/hour (1 chain=66 ft)

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	3.8	8.2	13.7	20.1	27.3	35.1
	4.0	3.3	7.2	12.1	17.8	24.1	31.0
	6.0	3.0	6.6	11.0	16.1	21.8	28.0
	8.0	2.8	6.1	10.2	14.9	20.2	26.0
	10.0	2.6	5.7	9.6	14.1	19.1	24.5
	12.0	2.5	5.5	9.2	13.4	18.2	23.4

10 hr fuel=5%, 100 hr fuel=6%, herbaceous fuel moisture=100%, slope=10%, wind direction=upslope

⁶ Hal Anderson, "Aids to Determining Fuel Models for Estimating Fire Behavior" (Gen. Tech. Rep. INT-122. Ogden, UT: U.S. Department of Agriculture, Forest Service, Intermountain Research Station 22 p. [NFES 1574], 1982).

Flame Length in Feet

		Mid-flame Wind Speed					
		2.0	4.0	6.0	8.0	10.0	12.0
Fine Dead Fuel moisture %	2.0	3.8	5.5	7.0	8.3	9.5	10.7
	4.0	3.5	5.0	6.3	7.5	8.6	9.7
	6.0	3.2	4.6	5.8	6.9	7.9	8.9
	8.0	3.0	4.3	5.5	6.5	7.5	8.4
	10.0	2.9	4.1	5.2	6.2	7.2	8.0
	12.0	2.8	4.0	5.1	6.0	6.9	7.8

Reference Weather Used in the Wildfire Hazard Evaluation

The Wildfire Hazard classification represents a relative ranking of locations based upon expected surface fire intensity. Weather for **FlamMap** was created by using weather data collected by the Dowd Junction Remote Automated Weather Station (RAWS).

Latitude (dd mm ss)	39 ° 37 ' 37 " N
Longitude (dd mm ss)	106 ° 27 ' 06 " W
Elevation (ft.)	8,998'

The mean for each variable (1 hr, 10 hr, and 100 hr fuel moisture, woody fuel moisture, herbaceous fuel moisture, and wind speed) was calculated for the months of May-October for the years 1987-2003. Then, the average of each mean/month was calculated to represent an average fire season day.

The “extreme conditions” maps were calculated using ninety-seventh percentile weather data. That is to say the weather conditions existing on the four most severe fire weather days in each season for the sixteen-year period were averaged together. It is reasonable to assume that similar conditions may exist for at least four days of the fire season during an average year. In fact, during extreme years such as 2000 and 2002, such conditions may exist for significantly longer periods. Even these calculations may be conservative compared to observed fire behavior. Drought conditions the last few years have significantly changed the fire behavior in dense forest types such as mixed conifer. The current values underestimate fire behavior especially in the higher elevation fuels because the extremely low fuel moistures are not represented in the averages.

Weather conditions are extremely variable and not all combinations are accounted for. These outputs are best used for pre-planning and not as a stand-alone product for tactical planning. It is recommended that whenever possible, fire behavior calculations be done with actual weather observations during the fire. It is also recommended that the most current Energy Release Component (ERC) values be calculated and distributed during the fire season to be used as a guideline for fire behavior potential.⁷

⁷ Energy Release Component is an index related to how hot a fire could burn. It is directly related to the 24 hour, potential worst case, total available energy within the flaming front at the head of the fire. The ERC serves as a good characterization of the fire season as it tracks seasonal fire danger trends.

The following values were used in **FlamMap**:

Average Weather Conditions	
Variable	Value
20 ft Wind speed up slope	9 mph
Herbaceous fuel moisture	53%
Woody fuel moisture	104%
100 hr fuel moisture	12%
10 hr fuel moisture	8%
1 hr fuel moisture	6%
Canopy height	25 m
Crown base height	5 m
Crown bulk density	0.1 kg/m ³
Foliar moisture content	100%

Extreme Weather Conditions	
Variable	Value
20 ft Wind speed up slope	10 mph
Herbaceous fuel moisture	27%
Woody fuel moisture	54%
100 hr fuel moisture	6%
10 hr fuel moisture	4%
1 hr fuel moisture	3%
Canopy height	25 m
Crown base height	5 m
Crown bulk density	0.1 kg/m ³
Foliar moisture content	100%

Fire Behavior Analysis Outputs

From the fire behavior analysis predictions of crown fire activity, rate of spread and flame length are derived. Rate of spread and flame length predictions are combined to produce the Fire Behavior Potential map that shows the results of the Wildfire Hazard Evaluation.

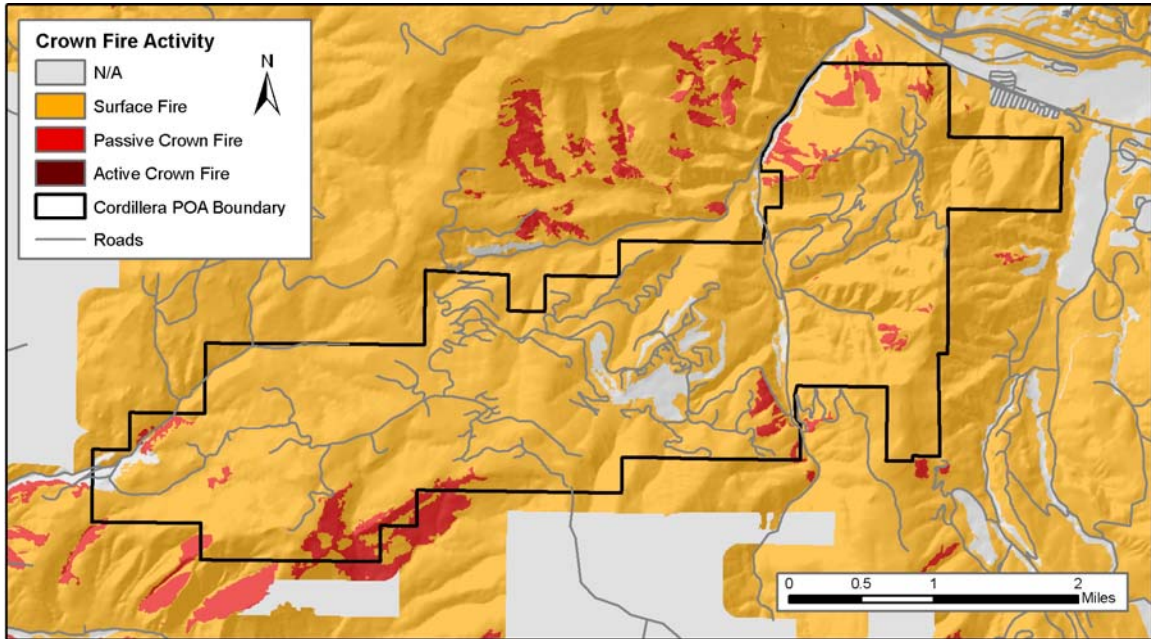


Figure 14: Predictions of Crown Fire Activity (Average Weather Conditions)

Crown fire activity values are generated by the FlamMap model and classified into 4 categories based on standard ranges: active, passive, surface, and not applicable. In the surface fire category, little or no tree torching will be expected. During passive crown fire activity, isolated torching of trees or groups of trees will be observed and canopy runs will be limited to short distances. During active crown fire activity, sustained runs through the canopy will be observed that may be independent of surface fire activity.

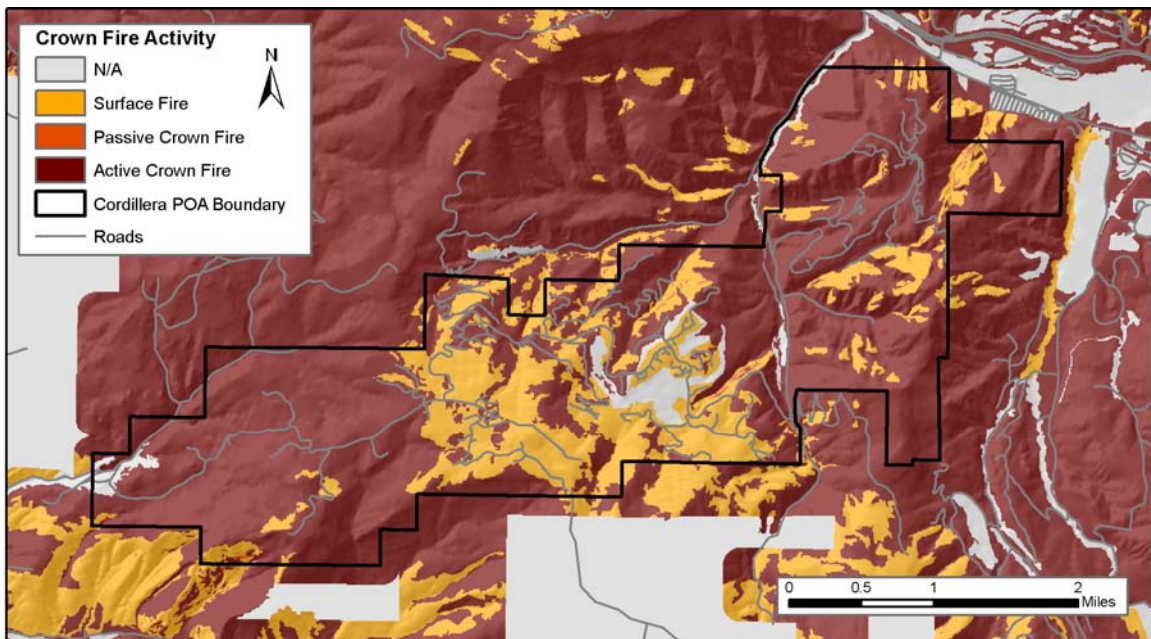


Figure 15: Predictions of Crown Fire Activity (Extreme Weather Conditions)

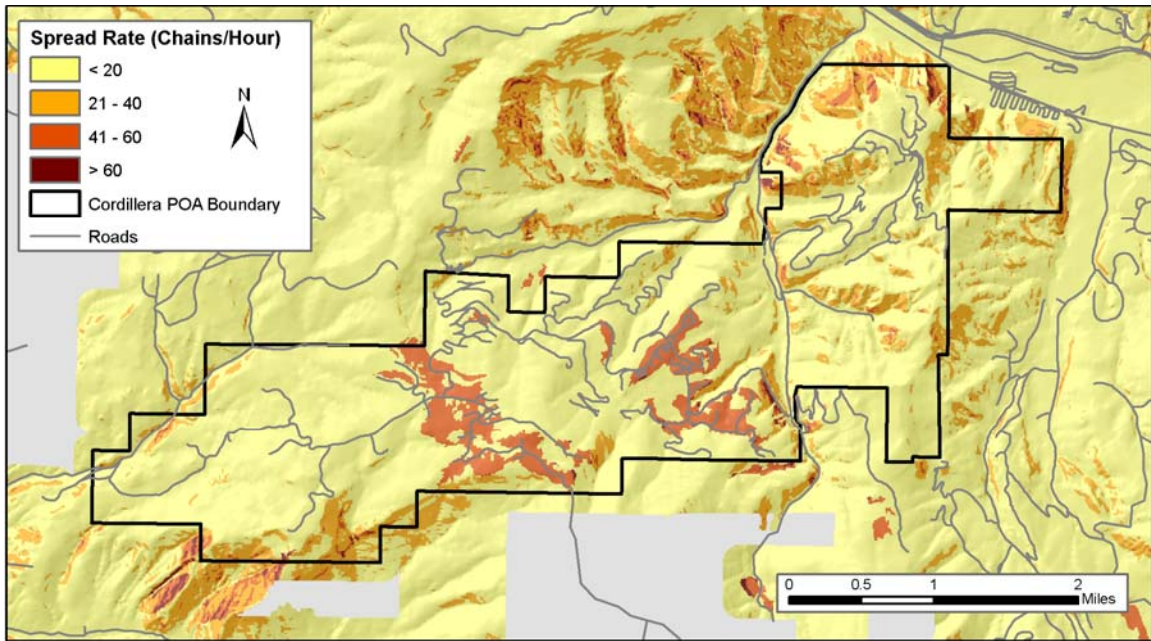


Figure 16: Spread Rate Predictions (Average Weather Conditions)

Spread rate values are generated by the FlamMap model and classified into four categories based on standard ranges: 0-20 chains/hour (CPH), 20.1-40 CPH, 40.1-60 CPH, and 60.1-450 CPH. A chain is a logging measurement that is equal to 66 feet. One mile equals 80 chains. 1 CPH equals 1 foot/minute.

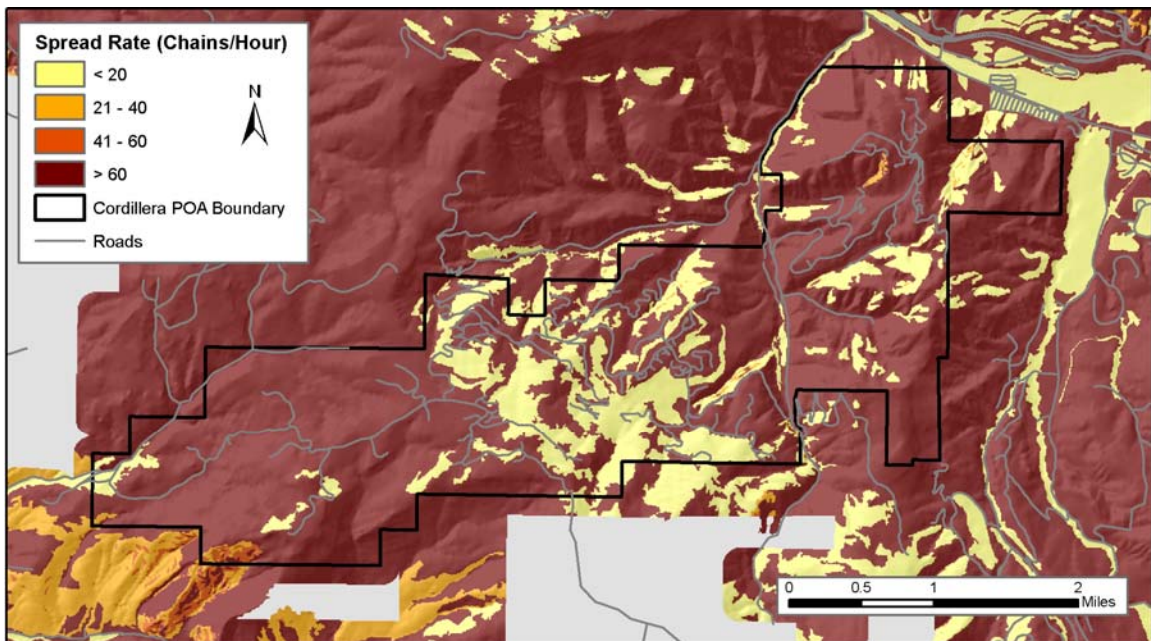


Figure 17: Spread Rate Predictions (Extreme Weather Conditions)

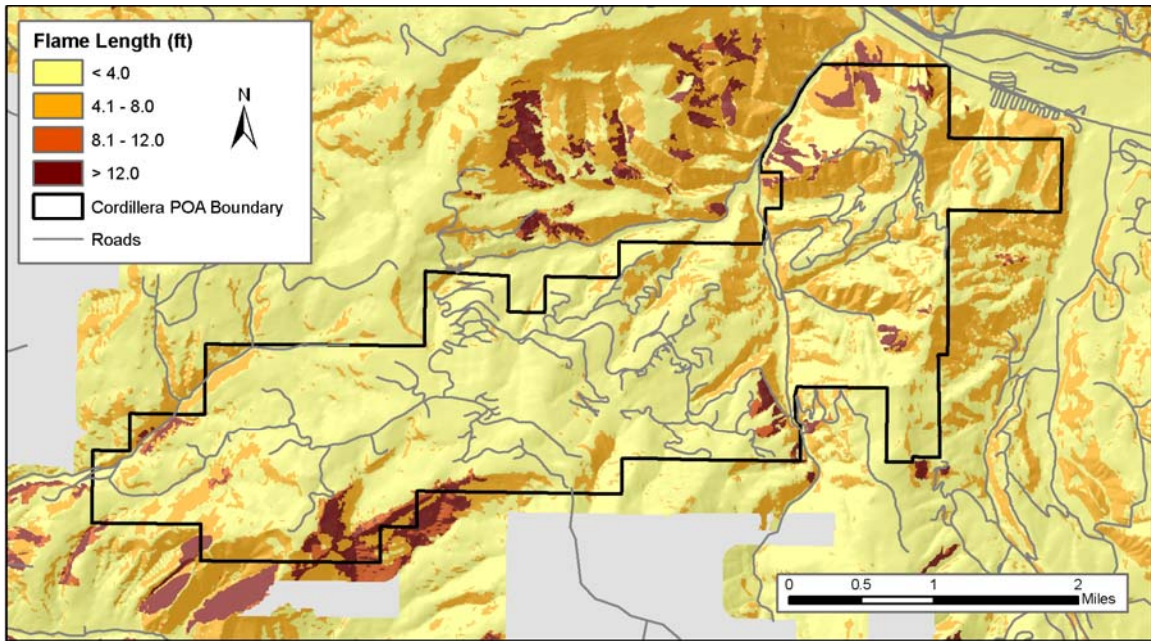


Figure 18: Flame Length Predictions (Average Weather Conditions)

Flame length values are generated by the FlamMap model and classified in the four categories based on standard ranges: 0-4 feet, 4.1-8 feet, 8.1-11 feet and 11.1-60 feet. Flame lengths of 4 feet and less are acceptable for direct attack by hand crews. Flame lengths of 8 feet and less are suitable for direct attack by machinery. With flame lengths of greater than 8 feet, indirect and aerial attack are the preferred methods.

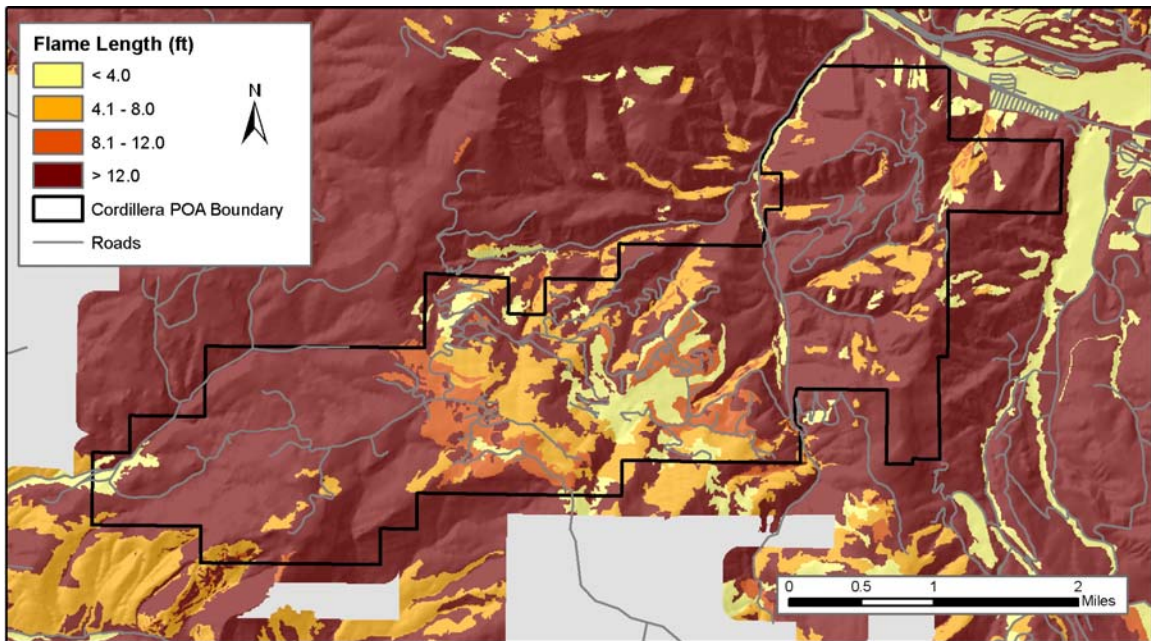


Figure 19: Flame Length Predictions (Extreme Weather Conditions)

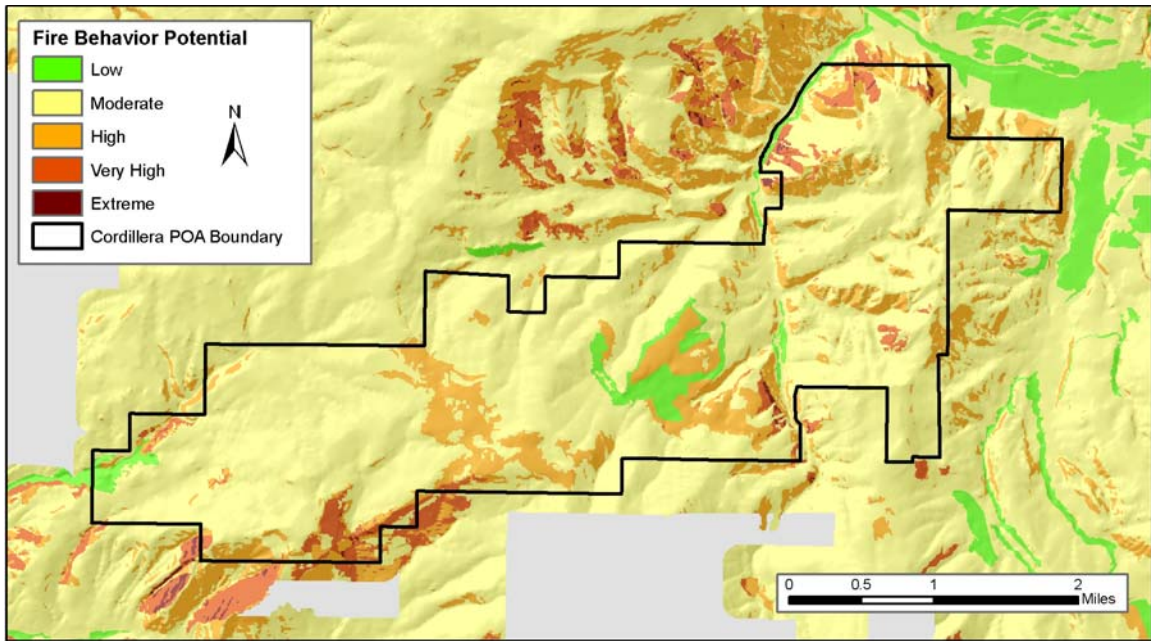


Figure 20: District Wide Fire Behavior Potential (Average Weather Conditions)

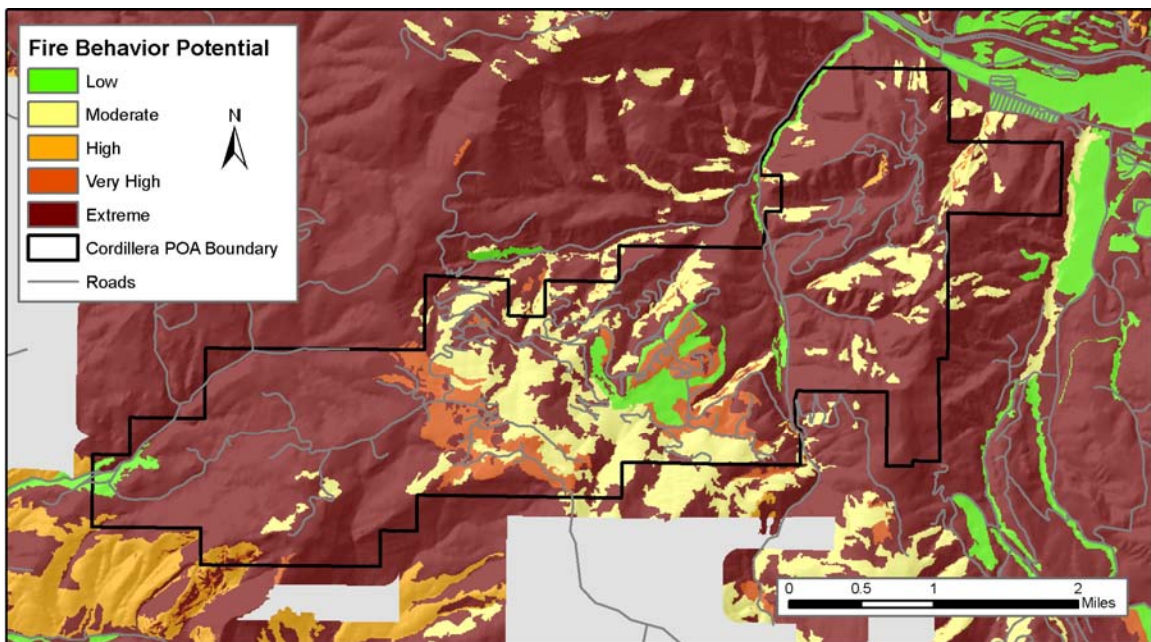


Figure 21: District Wide Fire Behavior Potential (Extreme Weather Conditions)

Fire Behavior Interpretation and Limitations

The Fire Behavior Potential map shows the results of the Wildfire Hazard Evaluation. This evaluation is a prediction of likely fire behavior given a standardized set of conditions and a single point source ignition at every point. It does not consider cumulative impacts of increased fire intensity over time and space. The model does not calculate the probability that a wildfire will occur. It assumes an ignition occurrence for every cell (a 10 x 10 meter area).

The fire behavior potential map is derived from a combination of the FlamMap outputs (crown fire activity, flame length, and rate of spread). The following list is an approximate descriptor for each gradation of severity:

Not Applicable: Areas where fuels are not present or are considered to be non-combustible such as golf courses and irrigated green belts.

Low: In general the expectation is for flame lengths, an indicator of heat intensity, to be low enough for direct attack by hand crews. Fire spread will be generally slow, less than 1/2 mile per hour. Fire spread to aerial fuels (tree torching) is unlikely.

Moderate: Either flame length **OR** rates of spread will become more significant. Direct attack of the fire head may become inadvisable. Individual tree torching is more likely to be observed.

High: The existence of flame lengths that will make direct attack of many portions of the fire only possible by machinery or not possible at all **OR** high rates of spread that result in dangerously rapid fire runs become likely. Individual and group torching of trees should be expected. Dependent crown fire runs become possible.

Very High: The existence of flame lengths that will make direct attack of many portions of the fire impossible **AND/OR** high rates of spread that result in dangerously rapid fire runs are probable. Individual and group torching of trees should be expected. Dependent crown fire runs are likely especially during peak burning periods.

Extreme: Indirect fire attack and aerial suppression methods are most likely to be appropriate. Depending on the fuel model, very intense **AND/OR** rapid fire runs are likely. Dependent crown fire runs become likely and sustained independent crown fire runs may be observed during peak burning periods.

Weather conditions are extremely variable and not all combinations are accounted for. These outputs are best used for pre-planning and not as a stand-alone product for tactical planning. It is recommended that whenever possible, fire behavior calculations be done with actual weather observations during the fire. It is also recommended that the most current ERC values be calculated and distributed during the fire season to be used as a guideline for fire behavior potential.

Appendix B

Communities



Purpose

The purpose of this appendix is to examine, in greater detail, the communities in the study area. Of the twenty-eight communities in the study area, three were found to represent an extreme hazard, seven were rated as very high hazard, ten as high hazard, five as moderate hazard and three as low hazard (Figure1). For easy reference, the map of communities presented in the executive summary has been reproduced here as Figure 2. Figure 3 displays this grouping graphically. Table 1 has been included for quick identification.

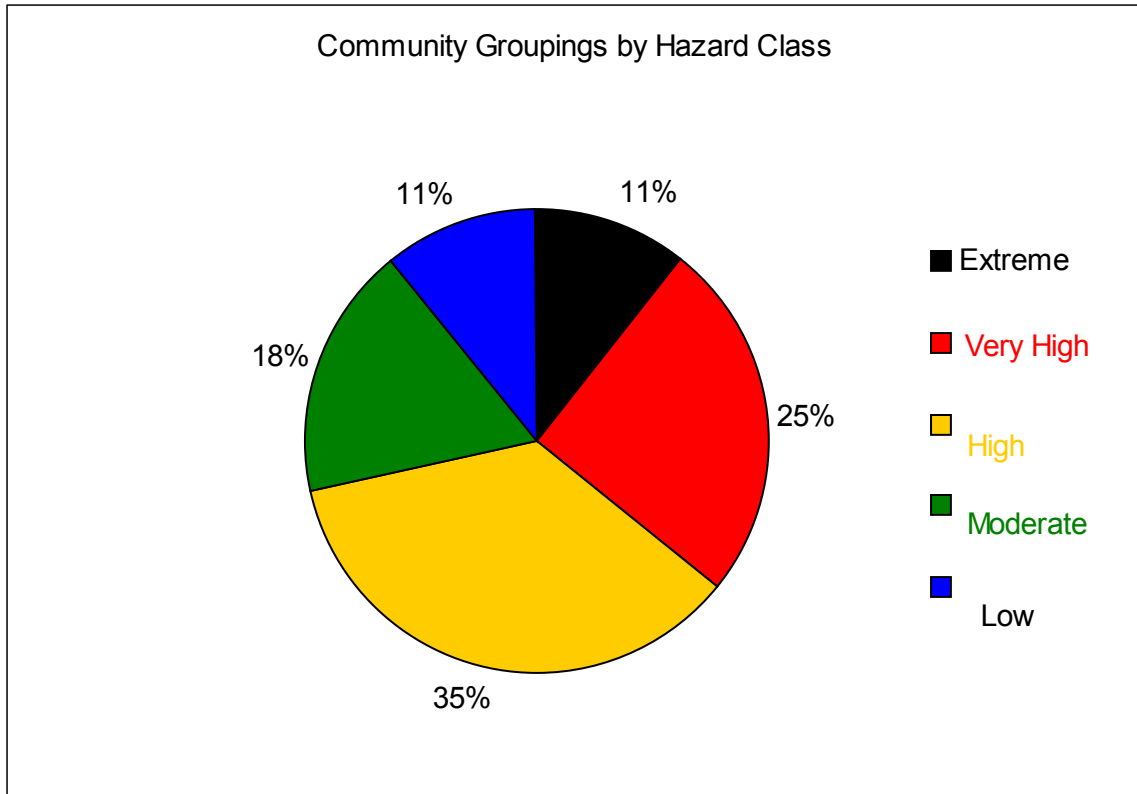
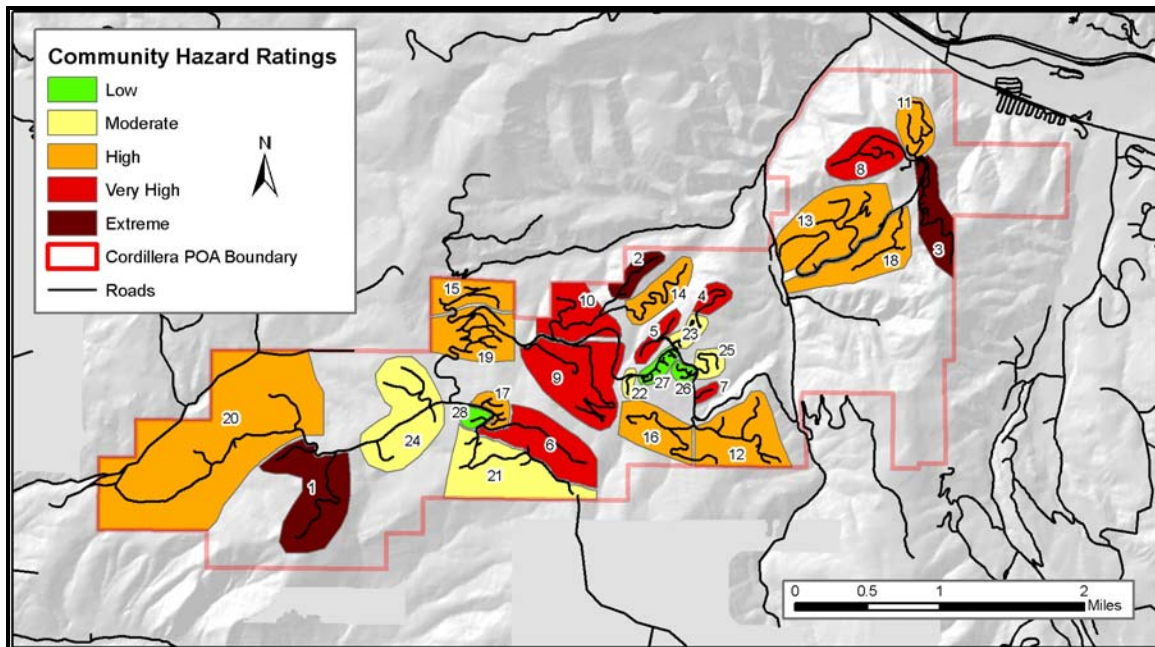


Figure 1



1. Webb Peak and Summit Springs (extreme)	15. Settler's Woods (high)
2. Redtail Ridge (extreme)	16. Elk Woods and Springs (high)
3. El Mirador (extreme)	17. Summit Club (high)
4. Saddleridge (very high)	18. Granada Glen (high)
5. The Timbers and Fairways (very high)	19. Settler's Loop (high)
6. Granite Springs (very high)	20. Territories (high)
7. Grey Hawk (very high)	21. Gold Dust/Murphy's Creek (moderate)
8. Casteel Ridge (very high)	22. Cimarron (moderate)
9. The Aspens/Black Bear/Whitaker Ponds (very high)	23. Bearcat (moderate)
10. Red Draw and Peregrine (very high)	24. Summit Fairways (moderate)
11. Kensington Green (high)	25. Founder's Preserve (moderate)
12. Bearden Meadows (high)	26. Club Cottages (low)
13. Andorra/Central Divide (high)	27. Bentgrass (low)
14. Red Draw Meadows (high)	28. Martingale (low)

Figure 2

Community Assessment Methodology

The community level methodology for this assessment uses a Wildfire Hazard Rating (WHR) that was developed specifically to evaluate communities within the Wildland Urban Interface (WUI) for their relative wildfire hazard. The WHR model combines physical infrastructure such as structure density and roads and fire behavior components like fuels and topography, with the field experience and knowledge of wildland fire experts. It has been proven and refined by use in rating over 1,400 neighborhoods throughout the United States.

Numerous fire management professionals were queried regarding their knowledge about, and experience with, specific environmental and infrastructure factors, and wildfire behavior and hazards. Weightings within the model were established through these queries. The model was designed to be applicable throughout the western United States.

The model was developed from the perspective of performing a triage on a threatened community in the path of an advancing wildfire with moderate fire behavior. The WHR survey and fuel model ground truthing are accomplished by field surveyors with WUI fire experience. The rating system assigns up to a maximum of 50 points based on six categories: average lot size, slope, primary aspect, average fuel type, fuel continuity and surface fuel loading. The higher the community scores, the lower its wildfire hazard. For example, a community with an average lot size of less than 1 acre and slopes of greater than 30% would receive 0 points for those factors whereas a community with an average lot size of 5 acres and slopes of less than 15% would receive 16 points for the same factors. Additional hazards are then subtracted from the subtotal of points earned in the six categories to give a final numeric value. The final value is then used to group communities into one of five hazard ratings: Extreme, Very High, High, Moderate or Low.

It is important to note that not all groupings occur in every geographic region. There are some areas with no low hazard communities, just as there are some areas with no extreme communities. The rankings are also related to what is customary for the area. That is to say a high hazard area on the plains of Kansas may not look like a high hazard area on the western slope of Colorado. The system creates a relative ranking of community hazard rating in relation to the other communities in the study area. It is designed to be used by experienced wildland firefighters who have a familiarity with structural triage operations and fire behavior in the interface.

Note: Comments and mitigation notes are intended to be general recommendations for public education purposes rather than prescriptive elements.

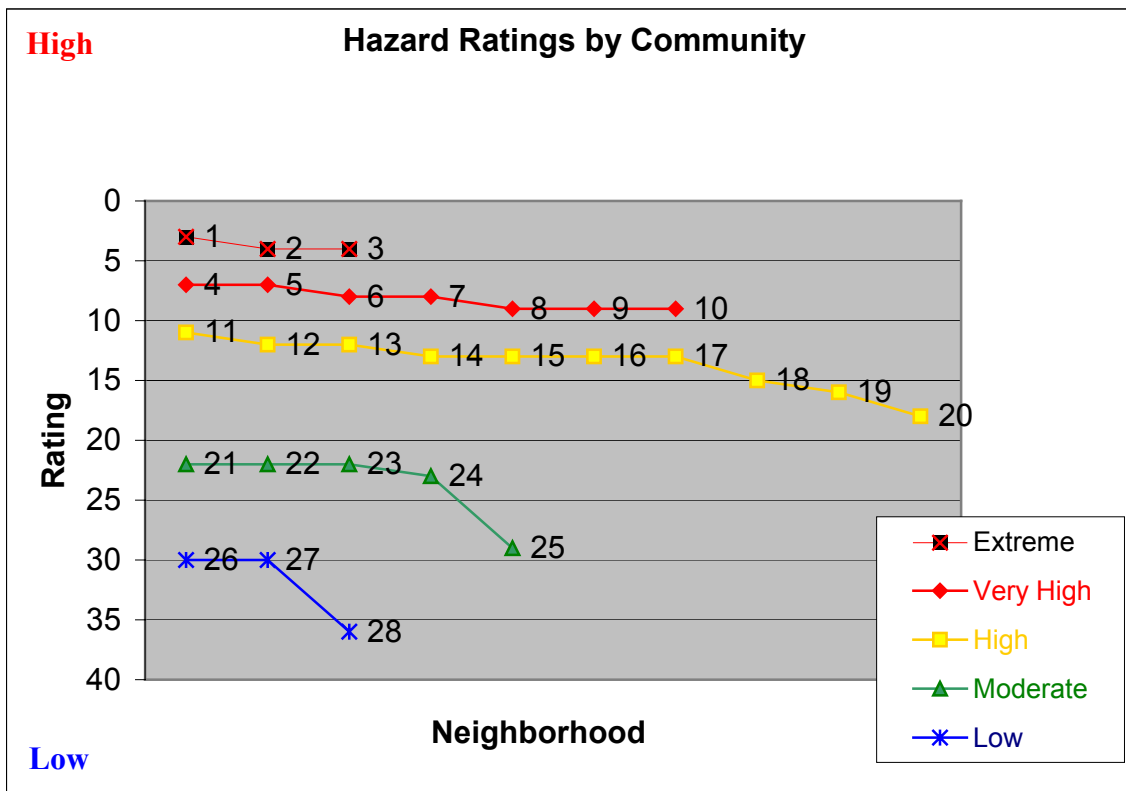


Figure 3

1. Webb Peak and Summit Springs (extreme)	15. Settler's Woods (high)
2. Redtail Ridge (extreme)	16. Elk Woods and Springs (high)
3. El Mirador (extreme)	17. Summit Club (high)
4. Saddleridge (very high)	18. Granada Glen (high)
5. The Timbers and Fairways (very high)	19. Settler's Loop (high)
6. Granite Springs (very high)	20. Territories (high)
7. Grey Hawk (very high)	21. Gold Dust/Murphy's Creek (moderate)
8. Casteel Ridge (very high)	22. Cimarron (moderate)
9. The Aspens/Black Bear/Whitaker Ponds (very high)	23. Bearcat (moderate)
10. Red Draw and Peregrine (very high)	24. Summit Fairways (moderate)
11. Kensington Green (high)	25. Founder's Preserve (moderate)
12. Bearden Meadows (high)	26. Club Cottages (low)
13. Andorra/Central Divide (high)	27. Bentgrass (low)
14. Red Draw Meadows (high)	28. Martingale (low)

Table 1: Communities by Hazard Rating

General Recommendations

A combination of access, ignition resistant construction, and fuels reduction should create an environment safe for emergency service personnel and provide reasonable protection to structures from a wildfire. These techniques should also significantly reduce the chances of a structure fire becoming an ignition source to the surrounding wildlands.

In addition to the suggested mitigations listed for the individual communities, several general measures can be taken to improve fire safety. The following recommendations should be noted and practiced by all who live in the Wildland-Urban Interface.

Non-prescriptive Public Education Recommendations:

1. Be aware of the current fire danger in the area.
2. Clean your roof and gutters at least 2 times a year, especially during cure up in the autumn.
3. Stack firewood uphill or on a side contour, at least 30 feet away from structures.
4. Don't store combustibles or firewood under decks.
5. Maintain and clean spark arresters on chimneys. Chimneys of wood-burning fireplaces should be cleaned annually.
6. When possible, maintain an irrigated greenbelt around the home.
7. Connect, and have available, a minimum of 50 feet of garden hose.
8. Post reflective lot and/or house numbers so that they are clearly visible from the main road. There should also be reflective numbers on the structure itself.
9. Trees along driveways should be limbed and thinned as necessary to maintain a minimum 14'6" vertical clearance for emergency vehicle access.
10. Maintain your defensible space constantly.
 - Mow grass and weeds to a low height.
 - Remove any branches overhanging the roof or chimney.
 - Remove all trash, debris and cuttings from the defensible space.

Notes

All communities that rated as extreme to high hazard level were recommended for a parcel level analysis. In the moderate level communities a parcel level analysis was recommended only if the evaluator found that a significant number of homes had no or ineffective defensible space, or numerous hazards near homes were detected. In short the recommendation was made if the evaluator felt a parcel level analysis would generate a noticeable improvement in the community's defensibility.

In many of the communities a recommendation is made under "Comments and Mitigation Notes" to discourage the planting of flammable vegetation within 30 feet of structures. Since the Colorado State Forest Service considers the first 15 feet from the structure to be Zone 1 (the area free of flammable vegetation) the recommendation for a 30-foot planting distance has been made so that mature landscaping, particularly ornamental conifers, will not intrude into Zone 1.

Road and driveway recommendations in this report were made using standards from the 2002 Wildland-Urban Interface Code and may not be similar to county and local road standards.

Technical Terms

The following definitions apply to terms used in the "Wildland Urban Interface, Community Fire Plan" for Cordillera.

Citizen Safety Zone: An area, such as a golf course, that can be used for protection by residents, and their vehicles, in the event that the main evacuation route is compromised. The area should be maintained, cleared of fuels and large enough for all residents of the area to survive an advancing wildfire without special equipment or training. For the purposes of this report it is important to note that Eagle River Fire Protection District and Cordillera POA do not consider citizen safety zones to be a viable alternative to evacuation.

Community Assessment: A fifty-point scale analysis designed to identify factors that increase the potential and/or severity of undesirable fire outcomes in WUI communities.

Defensible Space: An area around a structure where fuels and vegetation are modified, cleared or reduced to slow the spread of wildfire toward or from the structure. The design and distance of the defensible space is based on fuels, topography, and the design/materials used in the construction of the structure. For the purposes of this study, defensible space is said to be "conforming" if it meets the requirements of the Colorado State Forest Service Fact Sheet #6.302 "Creating Wildfire-Defensible Zones".

Extended Defensible Space (also known as Zone 3): A defensible space area where treatment is continued beyond the minimum boundary, usually to the property line. This zone focuses on forest management with fuels reduction being a secondary consideration.

Fire Behavior Potential: The expected severity of a wildland fire expressed as the rate of spread, the level of crown fire activity, and flame length. Derived from fire behavior modeling programs utilizing the following inputs: fuels, canopy cover, historical weather averages, elevation, slope and aspect.

Fire Danger: Not used as a technical term in this document due to various and nebulous meanings that have been historically applied.

Fire Hazard: The likelihood and severity of Fire Outcomes (Fire Effects) that result in damage to people property and/or the environment. Derived from the Community Assessment and the Fire Behavior Potential.

Fire Mitigation: Any action designed to decrease the likelihood of an ignition, reduce Fire Behavior Potential, or to protect property from the impact of undesirable Fire Outcomes.

Fire Outcomes (aka Fire Effects): A description of the expected effects of a wildfire on people, property and/or the environment based on the Fire Behavior Potential and physical presence of Values-at-Risk. Outcomes can be desirable as well as undesirable.

Fire Risk: The probability that an ignition will occur in a area with potential for damaging effects to people, property and/or the environment. Risk is based primarily on historical ignitions data.

Fuel Break: A natural or constructed discontinuity in a fuel profile utilized to isolate, stop, or reduce the spread of fire. Fuel breaks may also make retardant lines more effective and serve as control lines for fire suppression actions. Fuel breaks in the WUI are designed to limit the spread and intensity of crown fire activity.

Shelter-in-Place: A method of protecting the public from an advancing wildfire involving instructing people to remain inside their homes or public buildings until the danger passes. This concept is new to wildfire in the United States, but not to hazardous materials incident response where time, hazards, and sheer logistics often make evacuation impossible. This concept is the dominant modality for public protection from wildfires in Australia where fast moving, short duration fires in light fuels make evacuation impractical. The success of this tactic depends on a detailed preplan that takes into account the construction type and materials of the building used, topography, depth and type of the fuel profile, as well as current and expected weather and fire behavior. For the purposes of this report it is important to note that Eagle River Fire Protection District and Cordillera POA do not consider Shelter-in-Place tactics to be a viable alternative to evacuation.

Values-at-Risk: People, property and environmental features within the project area which are susceptible to damage from undesirable fire outcomes.

1. Webb Peak and Summit Springs



Figure 4

Hazard Rating:	Extreme
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	>5 Acres
Fuel models found in the neighborhood:	4,8
Water supply:	Hydrants
Hazards:	Steep slopes, ravines, shake roofs and heavy fuel loads

Description:

Webb Peak is a ridge that rises to the south at about a 10% to 15% slope. The end of the slope, as well as the east and west sides, have slope angles of about 35%. Most of the existing homes and lots are located on the ridge top or mid slope on the west aspect. There are fairways at the bottom of the ridge on its east side, however there are no fuel breaks between the fuel loads on the east, west and south slopes and the homes on the ridge top. Fuels here vary, but are heavy throughout the area. The west facing slopes consist mostly of aspen with a heavy understory of serviceberry and a copious volume of large diameter dead and down materials (FM8). The east aspect has the same type of aspen stands throughout the lower 1/3 of the slope. Farther up slope, heavy shrubs and large sage break the aspen stands. There are also significant patches of decadent spruce/fir (FM10) on the north side below homes.

Comments & Mitigation Notes:

There are only a few homes built at this time, but most need defensible space. Future homes should avoid shake roofs and wood siding materials. Extended defensible space and adequate Citizen Safety Zones areas are highly recommended. The fairways to the east provide no break in the fuel continuity below homes, so fuel breaks are advisable for the east, south and west sides. Aspen stands should be thinned of serviceberry and the large dead and down fuels removed. Since there is only one-way in and out, the roadway should be thinned to 100 feet from the centerline and an adequate safety zone for firefighters and citizens should be considered. BLM fuel reductions to the southwest of this community (scheduled for planning in 2005) will improve the safety of this area. A parcel level analysis of this neighborhood is recommended.

2. Redtail Ridge



Figure 5

Hazard Rating:	Extreme
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	No
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	4,6,8
Water supply:	Hydrants
Hazards:	Ravines, inadequate access roads, shake roofs and steep slopes

Description:

Unlike Red Draw Meadows, which is immediately to the southeast, this area is built on a narrow ridge top that ends abruptly. Fuels are heavy and continuous on both sides of the ridge. Slopes of up to 40% would cause rapid runs in the heavy shrub fuels that surround this area. Turnarounds would be difficult in many places and the single access road would be quickly threatened by an ignition in either drainage. All homes have cedar roofs, which are very vulnerable to ignitions from embers. Homes would be difficult and dangerous to defend due to steep terrain, heavy fuels, the lack of adequate safety or deployment zones and an easily compromised escape route.

Comments & Mitigation Notes:

Future homes should avoid shake roofs and wood siding materials. Discourage the planting of ornamental conifers within 30 feet of homes. Since there is only one-way in and out, the roadway should be thinned to 100 feet from the centerline. Additional pullouts and turnarounds on Redtail Ridge Road would be desirable. There is an old road cut (visible in figure 5) that should be expanded and continued all the way around the ridge to provide a fuel break below the homes.

3. El Mirador



Figure 6

Hazard Rating:	Extreme
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	No
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	2,10
Water supply:	Hydrants
Hazards:	Steep slopes and inadequate driveways

Description:

El Mirador is another isolated ridge top surrounded by heavy fuels on all sides. El Mirador's steep eastern slope contains primarily shrub fuels (serviceberry, choke cherry and sage with grass understory). The ravines and slopes leading up to homes on the south and west sides contain spruce/fir (FM10) and aspen (FM 8) with heavy shrub understory, principally of serviceberry. The spruce/fir and aspen stands have dense ladder fuel components and heavy dead and down materials. The north end of Granada Hill Road, where the El Mirador Ridge joins the central divide ridge top, has 23 cluster homes that are in similar fuels and topography, but are also built with only 10 to 15 feet apart. Access is especially difficult here as the street is narrow and larger apparatus would be difficult if not impossible to maneuver.

Comments & Mitigation Notes:

Since there is only one-way in and out, the roadway should be thinned to 100 feet from the centerline. Aspen stands should be thinned of serviceberry and the large dead and down fuels removed. Standing dead and diseased trees should be removed to reduce fire danger and improve forest health on the slopes below homes particularly in the spruce/fir stands. Most homes have address markers that are chiseled into contrasting stone. These are very visible in daylight, but illumination should be added to improve nighttime visibility. Some homes in this area need defensible space and extended defensible space is highly recommended for all homes. Discourage the planting of ornamental conifers within 30 feet of homes. A parcel level assessment is recommended for this community.

4. Saddleridge



Figure 7

Hazard Rating:	Very High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acre
Fuel models found in the neighborhood:	2,8,10
Water supply:	Hydrants
Hazards:	Steep slopes, shake roofs and ravines

Description:

This community is located on the point of the ridge northeast of the Bearcat community. It is isolated from Bearcat by a narrow neck that is the only way in and out; however, fuels are light along this section of the road. Fuels on the south side are moderate loads of sage with grass understory (FM2), but on the north and west sides there are heavy loads of aspen with shrub understory (FM8) and mixed conifer (FM10). These fuel loads are continuous on slopes that average over 30%. Many homes have ornamental conifers planted within 15 feet of the structure. All homes have cedar roofs, which are very vulnerable to ignitions from embers.

Comments & Mitigation Notes:

Future homes should avoid shake roofs and wood siding materials. Discourage the planting of ornamental conifers within 30 feet of homes. Since there is only one-way in and out, the roadway should be maintained to prevent fuel buildup within 100 feet of the centerline. There is an old road cut that should be expanded and continued all the way around the ridge to provide a fuel break below the homes. Many homes in this area need defensible space. Extended defensible spaces should be considered for the homes above the heavy fuel loads to prevent ignitions occurring in the ravines from quickly involving these homes. A maintained clearing on the south side where the fuels are lighter should be considered to provide a safety zone. A parcel level analysis of this neighborhood is recommended.

5. The Timbers and Fairways



Figure 8

Hazard Rating:	Very High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	8,10
Water supply:	Hydrants
Hazards:	Steep slopes and many shake roofs

Description:

Most of the homes in this community are located mid-slope on slopes of over 30% with heavy loads of decadent lodgepole pine and mixed conifer (FM 10) and aspen stands with heavy shrub understory (FM 8). Most homes have no defensible space and have cedar roofs, which are very vulnerable to ignitions from embers. There is only one way into this community and there are heavy fuels along both sides of the road. There are fairways separating The Timbers and Fairways from Bearcat and Bentgrass, but they do not provide a fuel break for this community. They may, however, serve as a deployment zone, particularly if the sprinklers were activated. Homes would be difficult and dangerous to defend due to steep terrain, heavy fuels and an easily compromised escape route.

Comments & Mitigation Notes:

Forest stand limbing and thinning and the removal of dead and down materials should be done downhill of homes and along West Timber Draw and East Timber Draw for a distance of 200 feet due to the steepness of the terrain and the volume and type of fuels. Future homes should avoid shake roofs and wood siding materials. Most homes need defensible space and extended defensible space is highly recommended for all homes. A parcel level analysis is recommended.

6. Granite Springs



Figure 9

Hazard Rating:	Very High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	10
Water supply:	Hydrants and a draft pond at 737 Granite Springs Road
Hazards:	Steep slopes and shake roofs

Description:

This area includes the homes and lots along Granite Springs Trail (there is only one built home) as well as the homes in Jackson's Point and the other homes on the north side of Gore Trail. All of these homes are located on or at the top of the steep slope above the south end of Red Draw. A large portion of this slope has continuous heavy loads of lodgepole pine and mixed conifer (FM 10) with plentiful ladder fuels and heavy loads of dead and down materials. Granite Springs Trail is one way in and out and has these heavy fuels right up to the roadway. The homes in this area have shake roofs, which are very vulnerable to ignitions from embers.

Comments & Mitigation Notes:

Future homes should avoid shake roofs and wood siding materials. Since there is only one-way in and out, Granite Springs Trail should be thinned to 100' from the centerline. There is an abandoned road that would make a good fuel break if fuels were removed to 100' from the centerline and the road continued to tie into the end of Gore Trail. This would provide a fuel break below the homes in Jackson's Point and on the north side of Gore Trail. Most homes in this area need defensible space and extended defensible space is highly recommended for all homes. Since there is only one home currently built along Granite Springs Trail, it would be desirable to require conforming defensible space and extended limbing, thinning and the removal of dead and down materials for 200 feet on the slope downhill of any planned residence. This is the most hazardous portion of this community and slowing fire spread here improves the safety of all of the residences uphill. There is a water line easement that goes from this area to Fenno Drive that should be explored as a fuel break. A parcel level analysis is recommended.

7. Grey Hawk



Figure 10

Hazard Rating:	Very High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	<1 Acre
Fuel models found in the neighborhood:	1,2,10
Water supply:	Hydrants
Hazards:	Steep slopes, ravines, power line and shake roofs

Description:

This group of "cluster homes" is built above a ravine with heavy loads of mixed conifer (FM 10) and some shrub fuels located on the upper slopes near homes. One of only two above ground power lines in Cordillera crosses this ravine into this community, so the potential of an ignition from a downed line threatening these homes is a consideration. The fuel load in this drainage also threatens Fenno Drive, which is the primary access to the Summit and the Ranch sections of Cordillera. Fairways border the north side of this community and may be large enough for a safety zone if the sprinklers were operational. Homes here have shake roofs and wood siding. There are also several homes with ornamental conifers within 15 feet of the structure. Most have wooden decks that extend out over the ravine to the south. These homes are only about 20 feet apart, so house-to-house fire spread is a concern.

Comments & Mitigation Notes:

This community is fully built, so it will be some time before it will be feasible to replace the shake roofs with less flammable types. Most homes have some defensible space, but the close spacing is a problem. Reduction of the fuel load in the drainage, especially under the power line, is a high priority (see "Fuelbreaks" in "Appendix C-Solutions and Mitigations"). All homes above the ravine need extended defensible space and non-flammable ground cover under decks. Any future additions, such as decks, should use fire resistant materials. The planting of ornamental conifers within 30 feet of homes should be discouraged. A parcel level analysis is recommended.

8. Casteel Ridge



Figure 11

Hazard Rating:	Very High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	No
Average lot size:	>5 Acres
Fuel models found in the neighborhood:	2,6,8
Water supply:	Hydrants
Hazards:	Steep slopes and ravines

Description:

This is a community of large homes on large lots built on the top of a steep and narrow ridge. There are only two turnarounds suitable for apparatus and there are homes on dead ends past both of these. Fuels on the south slopes are sage and pinyon/juniper with a grass understory (FM 2 and 6). Fuels on the northwest slopes are primarily aspen and mixed conifer with a heavy shrub understory (FM 8). There are plentiful ladder fuels in the timber. Most of the homes have ignition resistant roofs and walls, but do not have defensible space or adequate addressing.

Comments & Mitigation Notes:

Most homes need defensible space and extended defensible space is strongly recommended for homes above the timber fuel loads. Fuel breaks would be difficult to construct due to the steepness of the terrain and the volume and type of fuels on the northwest side. The best option here is for large defensible spaces and ignition resistant construction. Turnarounds adequate for large apparatus should be added at the end of Alhambra Place and Casteel Ridge Road. Improve address markings. A maintained clearing large enough to function as a safety zone would be a good idea in this area. A parcel level analysis is recommended.

9. The Aspens/Black Bear/Whitaker Ponds



Figure 12

Hazard Rating:	Very High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	8,10
Water supply:	Hydrants
Hazards:	Steep slopes, ravines and shake roofs

Description:

The homes in this area are built along the slopes of the steep cirque that forms the western end of Red Draw and is directly below the Granite Springs community. This area is separated from Red Draw by fairways. Homes here are large and although siding materials are primarily wood some homes are of heavy timber (more ignition resistant) construction. Most roofs are shake, but there is one ignition resistant roof in this community (a trend that should be encouraged). Most homes are located mid-slope in continuous loads of aspen with heavy understory (FM 8) and mixed conifer (FM 10). Lots get smaller and density increases near the bottom of the slope.

Comments & Mitigation Notes:

This community has steep topography, slopes of 25% to 30%, and continuous loads of heavy fuels. Creating a shaded fuel break along the existing roads and proper defensible space would go a long way toward reducing the threat to homes. Extended defensible space for homes in The Aspens would also have the added benefit of reducing the fuel loads below the Granite Springs community. Some homes need better addressing. It may be possible to create an escape route by linking Elk Woods and Springs Road to the first hairpin turn on Forrest Trail. This alternate access is highly recommended if feasible. A parcel level analysis is recommended.

10. Red Draw and Peregrine



Figure 13

Hazard Rating:	Very High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	8,10
Water supply:	Hydrants
Hazards:	Ravines and shake roofs

Description:

This area has been designated as Red Draw and Peregrine so that references to it are clearly distinct from the topographic feature, which is referred to in this document as Red Draw. This community is built along two ridges formed by ravines that slope down to the West Squaw Creek drainage. The only access to Redtail Ridge and Red Draw Meadows is from the eastern ridge of this community. In the event of an evacuation, this area could become a logjam. Fuels in the ravines are primarily aspen with heavy shrub understory (FM 8), but there is also a considerable amount of mixed conifer (FM 10) especially on north facing slopes and in the upper sections of this community. Both ravines have the potential to exhibit extreme fire behavior due to fuel loads and topography. The homes in this area have shake roofs, which are very vulnerable to ignitions from embers. Few homes have conforming defensible space.

Comments & Mitigation Notes:

Fuels reduction in both drainages should be a high priority. Defensible space is recommended for all homes and extended defensible space is recommended for homes directly above the ravines. Future homes should avoid shake roofs and wood siding materials. Discourage the planting of ornamental conifers within 30 feet of homes. Since there is only one-way in and out, Peregrine Drive and Red Draw Road should be thinned to 100' from the centerline. A parcel level analysis is recommended.

11. Kensington Green



Figure 14

Hazard Rating:	High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	No
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	1,2,6
Water supply:	Hydrants
Hazards:	Steep narrow roads and driveways, power line, homes close together and ravines

Description:

Kensington Green is a large community of cluster homes located at the end of the northernmost ridge in the Divide section of Cordillera. There are numerous fairways that provide some discontinuity in the fuels, but they are by no means a continuous fuel break. There are also several small ponds here, but none are large enough to offer an alternative water supply. The main above ground power line for the entire Divide area comes from the transformer on Highway 6 into this neighborhood. There are slopes of up to 60% below this area, some with heavy shrub fuels, however the dominant fuel type here is sage and other short shrubs with a grass understory (FM 2). Most homes here have ignition resistant construction, but many of the homes that are not located adjacent to fairways need defensible space. Some roads and driveways are steep and quite narrow. Homes are close together and maneuvering large apparatus would be very difficult.

Comments & Mitigation Notes:

Fuels mitigation along the power line corridor should be a high priority as it affects the power for all of the Divide. All homes need conforming defensible space. Discourage the planting of ornamental conifers within 30 feet of homes. Since there is only one-way in and out, Kensington Drive and Eagle's Glen Road should be maintained to prevent fuel buildup within 100 feet of the centerline. Lighted or other night-visible addressing would be a good idea for all homes. A parcel level analysis is recommended.

12. Bearden Meadows



Figure 15

Hazard Rating:	High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	2,4,8,10
Water supply:	Hydrants
Hazards:	Ravines, and shake roofs

Description:

This area faces a significant fuels threat from steep slopes of heavy shrub fuels mixed with aspen stands with heavy shrub understory (FM 4 and 8) on the north and east sides and also a significant loading of decadent stands of lodgepole pine and mixed conifer (FM 10) to the south and on adjacent private (non-CPOA) lands. Many homes in this area have none or inadequate defensible spaces particularly on the south side where many homes are located in dense stands of decadent lodgepole pine with no clearings. Almost all of the homes in this community have shake roofs and wooden siding which further compounds the problem. There are some homes located on the eastern and southern ends of this community that are significantly more hazardous than the overall rating would indicate.

Comments & Mitigation Notes:

Defensible space is recommended for all homes and extended defensible space is recommended for homes located above or adjacent to heavy fuel loads. Future homes should avoid shake roofs and wood siding materials. Discourage the planting of ornamental conifers within 30 feet of homes. A parcel level analysis of this neighborhood is recommended.

13. Andorra/Central Divide



Figure 16

Hazard Rating:	High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	>5 Acres
Fuel models found in the neighborhood:	2,8,10
Water supply:	Hydrants
Hazards:	Steep slopes and ravines

Description:

Most homes in this area have none or inadequate defensible space. In Andorra there are many structures located in heavy fuel loads of mixed conifer (FM10) and aspen with a heavy shrub understory (FM 8). Fuels are lighter on the top or the ridge and on some of the upper slopes of the Little Andorra area. Homes here are widely spaced and most have ignition resistant roofs and siding materials. Like many Cordillera communities, the addressing is generally good, but not illuminated or reflective.

Comments & Mitigation Notes:

Defensible space is critical to reducing the hazard in this area. Extended defensible space is recommended for homes located above or adjacent to heavy fuel loads. Since there is only one-way in and out, access roads should be thinned to 100' from the centerline. Illuminating the address signage would be helpful for night operations. Discourage the planting of ornamental conifers within 30 feet of homes. A parcel level analysis is recommended.

14. Red Draw Meadows



Figure 17

Hazard Rating:	High
Does the neighborhood have dual access roads?	No
Are there road grades >10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	2,8,10
Water supply:	Hydrants
Hazards:	Steep slopes and shake roofs

Description:

Most of Red Draw Meadows is built along the nose of a ridge that slopes into Red Draw about 1/2 mile from its intersection with the West Squaw Creek drainage. The road between Red Draw Meadows and the Red Draw and Peregrine community has heavy fuels on both sides. West facing slopes have heavy loads of spruce/fir (FM 10). Vegetation on the east facing slopes consists of mostly sage and scattered pinyon/juniper with a grass understory (FM 2). The northwest facing slopes above the homes in the northernmost portion of this community are approximately 40% and have continuous fuels. Homes in The Timbers and Fairways are located on the upper 1/3 of this slope. Most homes here have shake roofs and wooden siding. Few have conforming defensible spaces. There is a good escape route (unimproved dirt, but open with light vegetation) that runs through the Petty property and joins West Squaw Creek Road to the northeast.

Comments & Mitigation Notes:

Creating a shaded fuel break along the existing roads and proper defensible spaces would go a long way toward reducing the threat to homes. Extended defensible space for homes in Red Draw Meadows would also have the added benefit of reducing the fuel loads below The Timbers and Fairways community. Discourage the planting of ornamental conifers within 30 feet of homes. If possible, work with the property owners to the northeast to improve the escape route that crosses the Petty property. Future homes should avoid shake roofs and wood siding materials. A parcel level analysis is recommended.

15. Settler's Woods



Figure 18

Hazard Rating:	High
Does the neighborhood have dual access roads?	Yes (see description)
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	2,8,10
Water supply:	Hydrants
Hazards:	Ravines and shake roofs

Description:

There is very little development here. Only a few scattered homes on Graham Road and Sunquist Road exist currently and nothing is built on Emma's Way and Norgaard Way. Fuels here vary from moderate loads of sage with grass understory (FM 2) to heavy timber on steep slopes (FM 10). Most existing homes have shake roofs and wooden siding and some have trees touching roofs and decks. There is an excellent escape route (visible in Figure 18) from the end of Emma's Way along a good dirt two track that connects with Ute Forest Road, which becomes West Squaw Creek Road, There is a locked gate at the intersection, but the road is short, in good condition and fuels are light.

Comments & Mitigation Notes:

Since development is light, this would be a good opportunity to encourage future homeowners to avoid shake roofs, wooden siding and ornamental plantings of flammable vegetation within 30 feet of structures. Some of the existing homes critically need defensible space and extended defensible space is recommended for homes located in and above heavy fuel loads. The maintenance of the escape route to Ute Forest Road should be considered high priority and its use for evacuation of citizens should be preplanned. Pockets of heavy fuels along the primary access roads should be thinned to 100 feet from the centerline. A parcel level analysis is recommended.

16. Elk Woods and Springs



Figure 19

Hazard Rating:	High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	<1 Acre
Fuel models found in the neighborhood:	1,8,10
Water supply:	Hydrants
Hazards:	Shake roofs

Description:

There are fairways bordering the north side of this community large enough to make a good safety zone. There are some jackpots of fuel inside the fairways in the form of shrub clusters and historic ranch buildings, but this area would still be very safe especially with the sprinklers operating. The biggest fuels threat is on the south and west sides where position of the structures and the fuel types are very similar to the description of Bearden Meadows. This is another community where there are many ornamental conifers planted near foundations. Although there is some rock wainscoting on foundation walls and some heavy timber construction, the dominant construction materials are still shake roofs and wooden siding. Flammable construction and heavy fuel loads are the primary reasons for the high rating, but access and turnarounds for large equipment in the southern end of this community are also concerns.¹

Comments & Mitigation Notes:

There are hiking trails in this area the could be used to make a shaded fuel break between homes and the heavy timber to the south, but there is a serious volume of dead and down materials along these trails that would make doing so a difficult project. All homes should have defensible space and homes in the timber should have extended defensible space. Discourage the planting of ornamental conifers within 30 feet of homes. Pockets of heavy fuels along the primary access roads should be thinned to 100 feet from the centerline. A parcel level analysis is recommended.

¹ This statement is based on road width recommendations from the 2002 Wildland-Urban Interface Code, which may not be similar to county and local road standards.

17. Summit Club



Figure 20

Hazard Rating:	High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	<1 Acre
Fuel models found in the neighborhood:	1,8,10
Water supply:	Hydrants
Hazards:	Steep slopes and ravines

Description:

This area is located along the upper 1/3 of the slope that is the upper (southern) end of the major drainage to the west of the Red Draw and Peregrine community. There are few homes built, but most of these have shake roofs and wooden siding. A few have rock wainscoting on the foundation walls. There is a continuous coverage of aspen with heavy shrub understory (FM 8) and mixed conifer (FM 10) around and on the slopes below these homes. Slopes in this area are not as steep as in the Divide and above Red Draw averaging 18% to 24% depending on aspect and position. Most existing homes have some defensible space, but in general it is non-conforming due to flammable ornamental plantings close to homes.

Comments & Mitigation Notes:

Since development is light, this would be a good opportunity to encourage future homeowners to avoid shake roofs, wooden siding and ornamental plantings of flammable vegetation within 30 feet of structures. All homes should have conforming defensible space and homes in the timber should have extended defensible space. Pockets of heavy fuels along the primary access roads should be thinned to 100 feet from the centerline. Turnarounds in this area could be wider. Most are 55 to 65 feet. The usual recommendation for fire apparatus is 80 feet. A parcel level analysis is recommended.

18. Granada Glen



Figure 21

Hazard Rating:	High
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	2, 8, 10
Water supply:	Hydrants and one large draft pond
Hazards:	Ravines

Description:

Most of the Divide is built along a broad ridge top and the upper 1/3 of spur ridges off of the main ridge. This community is built along the first drainage to the east and up the south-facing slope of the east side of this main ridge. Homes here are large and of generally ignition resistant construction. Although fuels are light on the south facing slopes, homes are threatened by heavy fuel loads of spruce/fir (FM 8 & 10) on the north facing slopes and steep ravines on the south and east sides. Some homes are built in the trees with none or inadequate defensible space and most are located mid-slope. Some homes have defensible space and most have visible addressing, but like much of Cordillera the addressing is not illuminated or reflective for nighttime visibility.

Comments & Mitigation Notes:

All homes need defensible space and homes located above or adjacent to heavy timber loads need extended defensible space. Discourage the planting of ornamental conifers within 30 feet of homes. There are a few long driveways here and these should be thinned to the same standards as access roads, 100 feet from the centerline. Long driveways should have an additional address marker at their intersection with the access road especially if the house is not visible. A parcel level analysis is recommended.

19. Settler's Loop



Figure 22

Hazard Rating:	High
Does the neighborhood have dual access roads?	Yes
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	< 1 Acre
Fuel models found in the neighborhood:	2,8,10
Water supply:	Hydrants
Hazards:	Ravines, shake roofs

Description:

This community is arranged in an oval, the central area of which is composed primarily of sage with a grass understory (FM 2). This central area is the location of the Summit Athletic Club and very little else. Homes arranged around the periphery of the oval are located in aspen stands with heavy shrub understory (FM 8) and mixed conifer stands (FM 10). Lots here are mostly smaller, less than or equal to 1 acre. In spite of that, spacing between homes seems good, except on Hawley Court. Perhaps this is because this area is not fully built out. The heavy fuels are mostly arranged in stringers and patches broken by sage and short grasses, unfortunately many of these are below and close to homes. Although there is some heavy timber construction here, shake roofs and wood siding are still the dominant materials. The area rates as high hazard because of heavy flammable fuels and homes built mid-slope and above ravines.

Comments & Mitigation Notes:

Defensible space is recommended for all homes and extended defensible space is recommended for homes located above or adjacent to heavy fuel loads. Future homes should avoid shake roofs and wood siding materials. Discourage the planting of ornamental conifers within 30 feet of homes. A parcel level analysis of this neighborhood is recommended.

20. Territories



Figure 23

Hazard Rating:	High
Does the neighborhood have dual access roads?	Yes (see description)
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	>5 Acres
Fuel models found in the neighborhood:	2,4,8
Water supply:	Hydrants
Hazards:	Ravines, poor water supply and shake roofs

Description:

These are very large lots (35+ acres) with few homes constructed at this time. The general topography of this area slopes moderately, 16% to 22%, to the west from the western slope of Webb Peak. There are several ravines in this area, but most are shallow. The dominant fuel model is sage with grass understory (FM 2). Aspen with shrub understory and tall oak brush occur in stringers and patches throughout the area, but on the west slope of Webb Peak there is a more continuous fuel load of aspens with shrub understory (FM 8). Oak brush stands of up to 15 feet in height (FM 4) are common in the western portion of this area where they are a threat to the access road. There is a good potential escape route out of this area through the BLM property to the west.

Comments & Mitigation Notes:

Since development is light, this would be a good opportunity to encourage future homeowners to avoid shake roofs, wooden siding and ornamental plantings of flammable vegetation within 30 feet of structures. All homes should have defensible space. Oak brush within 200 feet of proposed building footprints should be removed before construction is approved (see "Special Considerations for Treatments in Oak Brush" in the main report). Pockets of heavy oak brush fuels along the primary access roads should be thinned to 100 feet from the centerline. This area is in the Greater Eagle FPD so response times could be improved dramatically by negotiating emergency access through the BLM property. Mutual aid from Eagle River FD would be improved by permanent staffing at Station 2. Even though all homes here are required to have sprinklers, many lots are too far from a hydrant. A parcel level analysis is recommended.

21. Gold Dust/Murphy's Creek



Figure 24

Hazard Rating:	Moderate
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	>5 Acres
Fuel models found in the neighborhood:	2,8
Water supply:	Hydrants
Hazards:	Steep slopes, ravines and shake roofs

Description:

There are very few homes constructed in this area, but many of the lots are marked as sold. The homes that are built here and homes in adjacent areas have predominately shake roofs. Most of the lots in this area are large (3 to 8 acres), and are located along the top of Bellyache Ridge. Terrain within this community slopes generally west about 10% to 15%, however the entire area is located above steep ravines running into the Salt Creek Drainage to the southwest. This area has lighter fuel loads than the north side of Gore Trail and the Granite Springs community. Sage with grass understory (FM 2) and bunch grasses (FM 1) are common in this area, but there are also several stands of aspen with heavy shrub understory (FM 8) especially in the ravines.

Comments & Mitigation Notes:

Defensible space planning will be key to keeping the hazards moderate in this area. Since development is light, this would be a good opportunity to encourage future homeowners to avoid shake roofs, wooden siding and ornamental plantings of flammable vegetation within 30 feet of structures. All future structures should have conforming defensible space and homes located in the aspen stands should have extended defensible space including removal of snags, dead and down materials and mosaic thinning of the shrub understory.

22. Cimarron



Figure 25

Hazard Rating:	Moderate
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	< 1 Acre
Fuel models found in the neighborhood:	1,8
Water supply:	Hydrants
Hazards:	Steep slopes below this community and shake roofs

Description:

This small group of cluster homes is located on the south side of Fenno Road between The Timbers and Fairways and The Aspens/Black Bear/Whitaker Ponds communities. Although this area is above the heavy fuel loads in Red Draw, the hazards are lower than in The Timbers and Fairways because the community is surrounded by fairways. These homes are predominately heavy timber construction, however, they still have shake roofs, which would be very susceptible to ignitions from embers cast by a fire in Red Draw. Homes are close together, but most have some defensible space. In general the defensible space is not conforming due to flammable ornamental plantings too close to structures. Some of the aspen stands on the fairways have a significant shrub understory.

Comments & Mitigation Notes:

The shrubs should be thinned from the aspen stands on and adjacent to the fairways to maintain the integrity of the fairways as a fuel break. Ornamental conifers should be removed from within 15 feet of homes and plantings of flammable ornamentals within 30 feet of structures should be discouraged. Fuels reduction in Red Draw will reduce the threat to this area, however it will always be at risk from fires in Red Draw because of the flammable roofing materials employed. Replacing shake roofs with ignition resistant roofing would be the most productive way to reduce the risk to this community.

23. Bearcat



Figure 26

Hazard Rating:	Moderate
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	< 1 Acre
Fuel models found in the neighborhood:	1,8
Water supply:	Hydrants
Hazards:	Steep slopes, ravines and shake roofs

Description:

This group of cluster homes is located on the same ridge as The Ridge community. Although construction styles are similar, wood siding and shake roofs, this area earns a much lower hazard rating due to two factors. The topography is much less steep and the community is surrounded by fairways that serve as a good fuel break. There are aspen stands with shrub understory (FM 8) in this community, however, they occur mostly in patches broken by fairways and grass (FM 1). Homes are close together, but most have some defensible space. In general the defensible space is not conforming due to flammable ornamental plantings too close to structures. This area would still be at risk for ignitions to the shake roofs from a wind driven fire in Red Draw during peak burning conditions.

Comments & Mitigation Notes:

The shrubs should be thinned from the aspen stands on and adjacent to the fairways to maintain the integrity of the fairways as a fuel break. Ornamental conifers should be removed from within 15 feet of homes and plantings of flammable ornamentals within 30 feet of structures should be discouraged. Replacing shake roofs with ignition resistant roofing would be the most productive way to reduce the risk to this community. More visible addressing would also be a benefit here.

24. Summit Fairways



Figure 27

Hazard Rating:	Moderate
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	2,8
Water supply:	Hydrants
Hazards:	Ravines and shake roofs

Description:

This community includes streets on the north and south sides of Summit Trail, but only the south side has existing homes. Most of this area is located on the upper 1/2 of the western slope of Bellyache Ridge. The homes that are built here have shake roofs and primarily wood siding. There are several ravines, but most of the terrain is moderate at 10% to 20% slopes. Fuel loads are light to moderate. The primary fuel near homes is sage with a grass understory (FM 2), but there are also substantial patches of aspen with shrub understory (FM 8), particularly in the ravines on the south side. Fuels in this area are discontinuous due to the presence of fairways that provide a good fuel break in most of this community.

Comments & Mitigation Notes:

This is another community that really needs planning more than mitigation. Since development is light, this would be a good opportunity to encourage future homeowners to avoid shake roofs, wooden siding and ornamental plantings of flammable vegetation within 30 feet of structures. All future structures should have conforming defensible space. The shrubs should be thinned from the aspen stands on and adjacent to the fairways to maintain the integrity of the fairways as a fuel break.

25. Founder's Preserve



Figure 28

Hazard Rating:	Moderate
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	1-5 Acres
Fuel models found in the neighborhood:	1,8
Water supply:	Hydrants
Hazards:	Shake roofs

Description:

Homes in this community have better spacing than the adjacent areas of Club Cottages and Bentgrass, but construction materials are the same (shake roofs and wood siding). Slopes here are moderate (15% to 22%) and this community is surrounded by large fairways. Fairways to the north and south may be large enough to be good safety zones. Unlike many of the fairways in Cordillera these are largely free of pockets of aspen with flammable shrub understory. Most homes have defensible space, however, many are non-conforming due to the planting of ornamental conifers close to structures.

Comments & Mitigation Notes:

Conforming defensible space is recommended for all homes. Future homes should avoid shake roofs and wood siding materials. Discourage the planting of ornamental conifers within 30 feet of homes.

26. Club Cottages



Figure 29

Hazard Rating:	Low
Does the neighborhood have dual access roads?	Yes
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	< 1 Acre
Fuel models found in the neighborhood:	1
Water supply:	Hydrants
Hazards:	Shake Roofs

Description:

This group of cluster homes has primarily shake roofs and wood siding and very close spacing. This area is completely surrounded by fairways. Fuels near homes are light loads of irrigated short grass (FM 1) and ornamental plantings. The area is mostly flat and there is little to burn. Homes in this area are probably more at risk from house to house radiation of a structure fire than wildland fires. Extreme fire behavior to the north or east may bring embers into this area that could ignite the flammable roofing materials, but this would still be a fairly safe place to be.

Comments & Mitigation Notes:

Maintain defensible space around homes. Future homes should avoid shake roofs and wood siding materials. Discourage the planting of ornamental conifers within 30 feet of homes.

27. Bentgrass



Figure 30

Hazard Rating:	Low
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	< 1 Acre
Fuel models found in the neighborhood:	1,8
Water supply:	Hydrants
Hazards:	Shake roofs

Description:

This area is very similar to Club Cottages. Smaller homes on smaller lots with shake roofs and wooden siding. There is more rock wainscoting around foundation walls in this area, which would help resist surface fires. Most homes have non-conforming defensible space due to ornamental plantings of flammable vegetation. The Fairways section of this community may be a little more hazardous due to an increase in slope to the west and the presence of flammable shrubs between some of the homes and the fairways, but overall this area is still well buffered.

Comments & Mitigation Notes:

Maintain defensible space around homes. Future homes should avoid shake roofs and wood siding materials. Discourage the planting of ornamental conifers within 30 feet of homes. In the Fairways area, shrubs should be thinned from the aspen stands on and adjacent to the fairways to maintain their integrity as a fuel break.

28. Martingale



Figure 31

Hazard Rating:	Low
Does the neighborhood have dual access roads?	No
Are there road grades > 10%?	No
Are all access roads of adequate width?	Yes
Average lot size:	< 1 Acre
Fuel models found in the neighborhood:	1
Water supply:	Hydrants and a large draft pond within 1/4 mile
Hazards:	Shake roofs

Description:

This community is mostly flat, has light fuel loads and is surrounded by fairways. Lots here vary from 3/4 acre to 1 1/4 acres. Fuels here are light loads of short grass (FM 1) with a few patches of aspen that are broken by fairways and irrigated lawns. Homes have shake roofs and primarily wood siding. Most homes have defensible space, however, many are non-conforming due to the planting of ornamental conifers close to structures.

Comments & Mitigation Notes:

This area is not fully built out so this would be a good time to discourage the use of shake roofs and the planting of ornamental conifers within 30 feet of homes. Maintain defensible space around existing homes. Addressing could be improved, as the black numbers on wooden poles would be hard to read at night. Brass numbers, like the ones used on Bermuda Court in Bentgrass, would be a better choice and should be mounted on the house as well as the address pole.

Appendix C

Solutions and Mitigation

Establishing and Prioritizing Site Development Standards

An efficient method of prioritizing work efforts is to create Site Development Standards. For the most part CPOA will have the responsibility for determining priority actions, however the involvement of local fire officials and federal land managers, where appropriate, is desirable. A detailed explanation and general recommendations are given for each of the target categories listed below. From these recommendations, specific action items may be developed, prioritized and scheduled in the "Cordillera Joint Work Plan". Recommendations in this appendix are not ordered by priority ranking. The prioritization for this plan is based on input from this work effort and CPOA's input on overall community and individual neighborhood requirements. Involvement from local fire officials and federal land managers should also be considered, where appropriate. For information regarding prescriptive actions and prioritization please refer to the "Cordillera Joint Work Plan". Recommendations are presented for the following categories.

- Access and Evacuation
- Home Mitigation
- Fuelbreaks
- Water Supply
- Public Education
- Design Review Board Recommendations
- Community Safety Zones

Access and Evacuation

Addressing

Although street and address signage is generally quite good in Cordillera, many addresses would be difficult to see at night. Visible signage is a critical operational need. The time saved, especially at night and in difficult conditions, is not to be underestimated. Knowing at a glance the difference between a road and a driveway (and which houses are on the driveway) cuts down on errors and time wasted interpreting maps. This is especially true for volunteer operators who do not have the opportunity to train on access issues as often as career firefighters.

RECOMMENDATION

- All buildings should have a permanently posted, reflective address sign. This sign should be placed and permanently maintained at each driveway entrance. The address sign must be visible from both directions of travel. It would also be desirable for the Cordillera Design Review Board (DRB) to research methods that would enhance nighttime visibility and maintain a uniform look in the neighborhoods.

Alternative Evacuation Routes

Four roads have been identified that could serve as alternative evacuation routes to the primary access. These routes are highlighted in the overview of the district shown in Figure 1. These routes lead out of Cordillera and provide alternative routes out of the district.

RECOMMENDATIONS

- **Red Draw:** This evacuation route is located at the north end of Red Draw Road. An unimproved grassy track continues from the end of the pavement northeast through private property, adjacent to some old irrigation ponds, and connects to West Squaw Creek Road. This is an important route as ignitions occurring in drainages adjacent to the "Red Draw and Peregrine" and "Redtail Ridge" communities could easily cut off the primary egress from Fenno Drive via Red Draw Road. It could also serve as a route for The Ranch and The Summit if they are cut off from Emma's Way, Fenno Drive or Squaw Creek Road. Currently this unimproved route would require 4WD, especially in wet conditions.

- **Emma's Way:** This evacuation route is located at the north end of Emma's Way. It continues northeast along a gas line easement and connects to West Squaw Creek Road. This is an important route for the Ranch and Summit communities in the event they become cut off from Red Draw Road or Squaw Creek Road. Currently, this dirt two-track is in good condition and would require 4WD only when wet.
- **Territories BLM Road:** This evacuation route is located at the west end of Territory Trail. It continues west across BLM land and a small section of private land owned by Adam's Rib and connects with a public dirt road, the Salt Creek Road. This is an important route for the Summit communities if conditions do not allow the use of the Emma's Way escape route. Currently this dirt two-track is rocky and in need of some maintenance work. It would require a high clearance vehicle in good conditions and 4WD when wet. An easement should be sought from the BLM to improve and maintain this key escape route.
- **Gore Trail USFS Road:** This evacuation route is an option for evacuees only if all other routes are compromised. It is suitable for foot travel only. The road extends from Cordillera's southern boundary, at the south terminus of Gore Trail to the interior of the White River National Forest. Approximately 1 mile up the road is a large meadow that could be used as a helispot for a Type II helicopter or a deployment zone for firefighters. The road continues past the meadow to other openings that may be useful as deployment zones, safety zones or helispots.

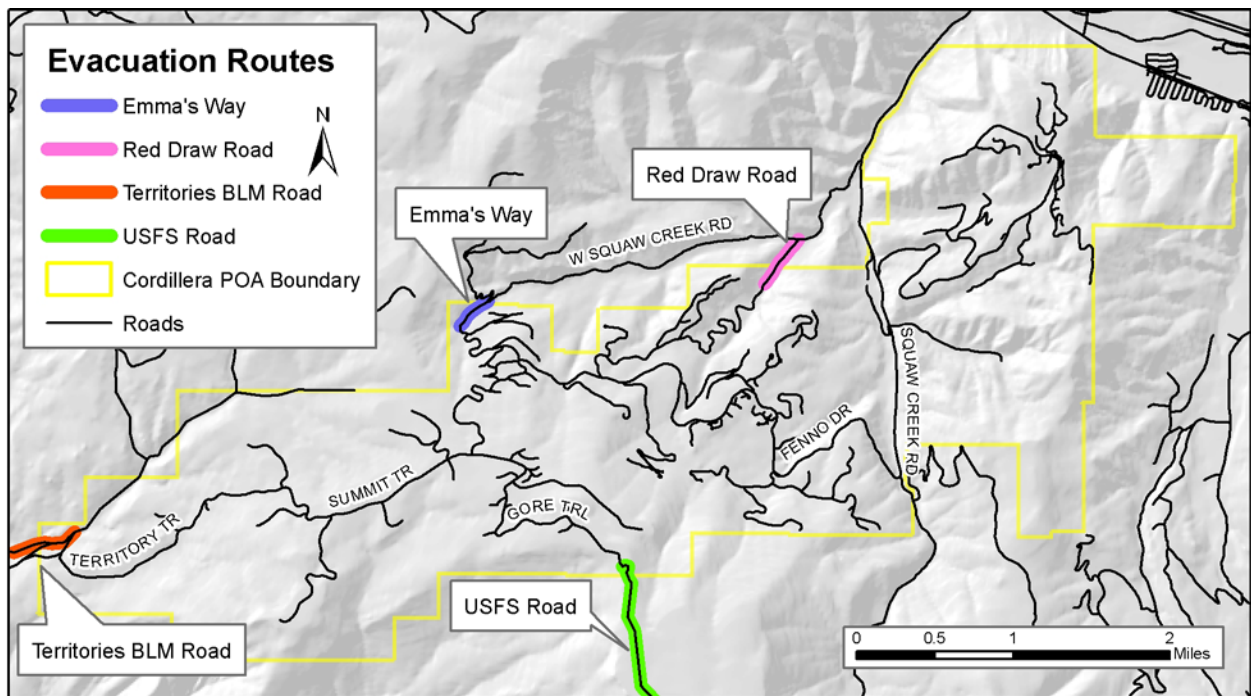


Figure 1

Primary Access Route Fuels Modification

In addition to developing additional escape routes, fuel modification projects for primary access corridors have been recommended in the "Fuelbreaks" section of this appendix. Squaw Creek Road, Cordillera Way, Fenno Drive, Summit Trail, Gore Trail and Territory Trail constitute the primary transportation corridors through the district. In some areas, these roads have inadequate openings (see "Elements of the fuels modification space..." on page 3). For example, throughout most of Cordillera, Squaw Creek Road has adequate clearings. In addition to fuels reduction along these major roads, many of the communities in the study area would benefit from fuels reduction along their principal access routes.

Thinning along primary access roads into communities typically includes an area of at least 100' on either side of the centerline of the access routes where practical. This distance should be modified to account for increased slope and

other topographic features that increase fire intensity¹. This is especially important in communities with steep narrow roads and few turnouts. In these areas, safer access for firefighters would make an impact in the number of structures that could be defended in a wildfire. Existing and natural barriers to fire should be incorporated into the project dimensions.

The following communities were found to have a high potential for entrapment and significant fuel loadings along critical access roads and consequently should be considered highest priority for fuels reduction along access corridors:

- o The Timbers and Fairways
- o Red Draw and Peregrine (including Redtail Ridge which is accessed via Red Draw)
- o Webb Peak and Summit Springs
- o El Mirador
- o The Aspens/Black Bear/Whitaker Ponds
- o Settler's Loop
- o Elk Woods and Springs
- o Granite Springs
- o Territories

In addition to the escape routes suggested on pages 1 and 2, other possibilities should be defined and similar fuels reduction projects employed. In areas where multiple routes exist, consider separating access routes for responders and escape routes for citizens in replanning efforts.

Cooperation between adjacent, contiguous homeowners is imperative to achieve the most effective roadside thinning mitigation efforts. If this is not possible, more intensive thinning may need to occur within the road easement to compensate for gaps in fuels modification. Homeowner participation allows the project to be more flexible in selecting trees and shrubs for removal. It allows greater consideration for the elements of visual screening and aesthetics. Enlarging the project dimensions, allows more options for vegetative selection while still protecting the access/egress corridor.

- Elements of the fuels modification space for access routes should include:
 - o Tree crown separation of at least 10' with groups of trees and shrubs interspersed as desired.
 - o Crown separation greater than 10' may be required to isolate adjacent groups or clumps of trees.
 - o Limb all remaining trees to a height of 8' or 1/3 of the tree height (whichever is less).
 - o Clean up ground fuels within the project area.
 - o Post placards clearly marking "fire escape route". This will provide functional assistance during an evacuation and communicate a constant reminder of wildfire to the community. Be sure to mount signage on non-combustible poles.

RECOMMENDATIONS

Specific fuels reduction projects for these access roads have been identified and detailed in the "Fuelbreaks" section of this appendix.

OTHER ACCESS ROUTE RECOMMENDATIONS

- In order to reduce conflicts between evacuating citizens and incoming responders, it is desirable to have nearby evacuation centers for citizens and staging areas for fire resources. Evacuation centers should include cooled buildings with facilities large enough to handle the population. Schools and churches are usually ideal for this purpose. In the case of Cordillera, the larger public buildings such as the Lodge and Spa at Cordillera, and the Summit Athletic Club may be suitable.

Fire staging areas should contain large safety zones, a good view in the direction of the fire, easy access and turnarounds for large apparatus, a significant fuel break between the fire and the escape route, topography conducive to radio communications and access to water. Golf courses and large irrigated greenbelts may make good safety zones for firefighting forces. Local responders are encouraged to preplan the use of potential staging areas with CPOA.

¹ Frank C. Dennis, "Fuelbreak Guidelines for Forested Subdivisions" Colorado State Forest Service, Colorado State University [CSFS #102-1083], 1983.

- Identify and pre-plan alternate escape routes and staging areas.
- Perform response drills to determine the timing and effectiveness of fire resource staging areas.
- Educate citizens on the proper escape routes, and evacuation centers to use in the event of an evacuation.
- Utilize a reverse 911 system or call lists to warn residents when an evacuation may be necessary. Notification should also be carried out by local television and radio stations. Any existing disaster notification systems, such as tornado warnings, should be expanded to include wildfire notifications.
- Emergency management personnel should be included in the development of preplans for citizen evacuation.

Home Mitigation

Community responsibility for self-protection from wildfire is essential. Educating homeowners is the first step in promoting a shared responsibility. Part of the educational process is defining the hazard and risks both at the community and parcel level.

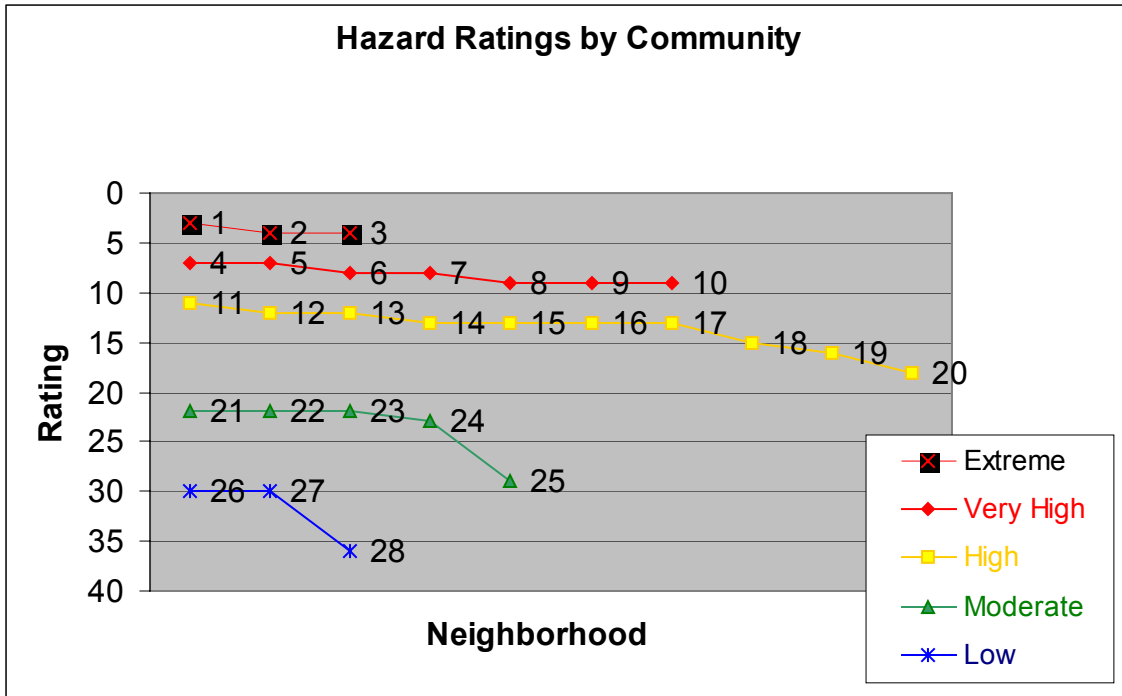
The community assessment has identified 10 of the 28 communities in the study area to be at extreme or very high hazard. Construction type, condition, age, the fuel loading of the structure/contents and house location are contributing factors in rating a home's susceptibility to fire. There is also a likelihood of rapid fire growth and spread in these 10 areas due to steep topography, fast burning or flashy fuels and other topographic features that contribute to channeling winds and promotion of extreme fire behavior. These areas may also represent a high threat to life safety due to poor egress, the likelihood of heavy smoke and heat and/or inadequate response levels.

RECOMMENDATIONS

- Conduct a parcel level wildfire hazard analysis for the homes in the high, very high and extreme communities. Completing this process will facilitate the following important fire management practices.
 - o Establish a baseline hazard assessment for homes in these communities.
 - o Education of the community through the presentation of the parcel level Hazard-Risk Analysis at neighborhood public meetings.
 - o Identification of defensible space needs and other effective mitigation techniques.
 - o Identification and facilitation of "cross-boundary" projects.
 - o Community achievement of national FIREWISE status.
 - o Development of a Pre-Attack/Operational Plan for the FMU and eventually the entire study area. A pre-attack plan assists fire agencies in developing strategies and tactics that will mitigate incidents that occur.
- ***The most important goal for the Home Mitigation FMU is for every home in Cordillera to have conforming defensible space.*** This is especially important in the Ranch and the Summit where many homes have flammable roofs and sidings. ***An aggressive program of evaluating and implementing defensible space for homes in the highest hazard neighborhoods will do more to limit fire related property damage than any other single recommendation in this report.*** (For more information on defensible space see Colorado State Forest Service fact sheet number 6.302 "Creating Wildfire-Defensible Zones".)
- Add pullouts and turnarounds for emergency apparatus to dead end access roads and long driveways to create safe access for firefighting resources.
- Coordinate with the DRB to research methods that would enhance nighttime visibility of addressing while maintaining a uniform look in the neighborhoods.
- Utilize Firewise plants in landscaping near homes. The use of pines, firs, junipers and other flammable conifers to landscape yards is strongly discouraged.

Table 1 illustrates the relative hazard rankings for communities in the study area.

- o A rating of 5 or less indicates an area of extreme hazard.
- o A rating of 6 to 10 indicates a very high hazard.
- o A rating of 11 to 20 indicates high hazard.
- o A rating of 21 to 29 indicates moderate hazard.
- o A rating of 30 or greater indicates a low hazard.



1. Webb Peak and Summit Springs (extreme)	15. Settler's Woods (high)
2. Redtail Ridge (extreme)	16. Elk Woods and Springs (high)
3. El Mirador (extreme)	17. Summit Club (high)
4. Saddleridge (very high)	18. Granada Glen (high)
5. The Timbers and Fairways (very high)	19. Settler's Loop (high)
6. Granite Springs (very high)	20. Territories (high)
7. Grey Hawk (very high)	21. Gold Dust/Murphy's Creek (moderate)
8. Casteel Ridge (very high)	22. Cimarron (moderate)
9. The Aspens/Black Bear/Whitaker Ponds (very high)	23. Bearcat (moderate)
10. Red Draw and Peregrine (very high)	24. Summit Fairways (moderate)
11. Kensington Green (high)	25. Founder's Preserve (moderate)
12. Bearden Meadows (high)	26. Club Cottages (low)
13. Andorra/Central Divide (high)	27. Bentgrass (low)
14. Red Draw Meadows (high)	28. Martingale (low)

Table 1

Fuelbreaks

One of the most effective forms of landscape scale fuels modification is the fuelbreak (sometimes referred to as “shaded fuelbreak”). A fuelbreak is an easily accessible strip of land of varying width, depending on fuel and terrain, in which fuel density is reduced, thus improving fire control opportunities. Vegetation is thinned removing diseased and most standing dead trees. Thinning should select for the more fire resistant species. Ladder fuels, such as low limbs and heavy tree regeneration are removed from the remaining stand. Brush, dead and down materials, logging slash and other heavy ground fuels, are removed and disposed of to create an open, “park-like” appearance. The use of fuelbreaks under normal burning conditions can limit uncontrolled spread of fires and aid firefighters in slowing the fire. Under extreme burning conditions where spotting occurs for miles ahead of the main fire and probability of ignition is high, even the best fuelbreaks are not effective. That being said, however, fuelbreaks have proven to be effective in limiting the spread of crown fires in Colorado.² Factors to be considered when determining the need for fuelbreaks in mountain subdivisions include:

- o The presence and density of hazardous fuels
- o Slope
- o Other hazardous topographic features
- o Crowning potential
- o Ignition sources

BLM/USFS Involvement

The Upper Colorado River Interagency Fire Management Group is composed of the BLM Glenwood Springs and Grand Junction Field Offices and the USFS White River and Grand Mesa National Forests. The Fire Management Group supports city and county WUI hazard reduction efforts through fuels reduction on adjacent federal lands and by funding WUI planning efforts. At the time of this report there is only one planned fuels reduction project that could impact Cordillera.

- **Salt Creek WUI:** (Proposed for planning in fiscal year 2005.) This project involves possible fuels reduction in large pinion/juniper (20'-30') trees and sage along a 40% south-facing slope to the south of Cordillera. This project is of concern to Cordillera because an ignition occurring in the private land located along the bottom of Salt Creek canyon could burn quickly up slope to the BLM/Cordillera boundary at the top of the ridge.

For the purpose of BLM/USFS project descriptions; "planning" involves project design and coordination with adjacent property owners, fire districts and other stakeholders. Other activities included in the planning stage would be any resource work and inventories necessary for compliance with the National Environmental Policy Act (NEPA).

In accordance with the National Fire Plan, federal land managers in this area have demonstrated a willingness to preplan treatments with local fire departments and landowners to create cross-boundary hazard reduction efforts. It is important for Cordillera and other private landowners to coordinate all fuels reduction projects so they complement these efforts.

RECOMMENDATIONS

The following recommendations are **in addition to, not in place of**, the fuels reductions mentioned in the “*Home Mitigation Recommendations*” section of this report and the BLM project listed above:

- **Linked D-space and "overlot thinning" on East Timber Draw, West Timber Draw and Timber Trail. (Demonstration project)** - Recommended for implementation in 2004.
- **Fuels break in Red Draw along the existing two-track from Fenno Road to Timber Draw. (Demonstration project)** - Recommended for implementation in 2004.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Webb Peak Road. (Demonstration project)** - Recommended for implementation in 2004.
- **Investigate the use of the old road cut as a fuel break in The Saddleridge community.** - Recommended for implementation in 2005.

² Frank C. Dennis, "Fuelbreak Guidelines for Forested Subdivisions" Colorado State Forest Service, Colorado State University [CSFS #102-1083], 1983.

- **Investigate the use of the old road cut as a fuel break in the Redtail Ridge community.** - Recommended for implementation in 2005.
- **Fuels reduction along power line #1.** - Recommended for implementation in 2005.
- **Fuels reduction along power line #2. (Gully between Grey Hawk and Fenno Drive)** - Recommended for implementation in 2005.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Fenno Road.** - Recommended for implementation in 2005.
- **Removal of oak brush from within 100' of Territories Trail and from the potential building footprint of Lot 16.** - Recommended for implementation in 2006.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along The Summit Trail.** - Recommended for implementation in 2006.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Redtail Ridge Road.** - Recommended for implementation in 2006.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Granite Springs Trail.** - Recommended for implementation in 2007.
- **Shaded fuel break to tie abandoned spur road off Granite Springs Trail into Gore Trail.** - Recommended for implementation in 2007.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Black Bear Trail.** - Recommended for implementation in 2007.
- **Shaded fuel break treatment for "Arabian Loop", "Get-A-Long Trail" and "Quarter Horse/Fox Trotter Loop" equestrian trails.** - Recommended for possible planning in 2007. Field investigation of some of these project areas indicated they would not represent an acceptable cost benefit ratio at this time. There were also barriers to completion such as gates through non-Cordillera private property and gaps in the existing trail system. Rather than eliminating these possibilities entirely, it is our recommendation that these potential fuel breaks be comprehensively reevaluated in 2007 if annual work plans for higher priority projects are on schedule.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Peregrine Road.** - Recommended for implementation in 2008.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Elk Woods Road.** - Recommended for implementation in 2008.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Settler's Loop.** - Recommended for implementation in 2008.
- **Thinning where necessary to conform to guidelines for shaded fuel breaks along Squaw Creek Road.** - Recommended for implementation in 2008.
- **Annual insect and disease inventory** - We recommend annual insect and disease surveys take place in any area exhibiting signs of attacks. Insect surveys should be conducted in between an insect's flight periods to identify newly attacked trees. All newly attacked trees should be removed and treated prior to the beginning of the insect's next flight period. For example, mountain pine beetle (*Dendroctonus ponderosae*) should be surveyed for between the months of October and June. Mountain pine beetle infested trees should be removed and treated prior to July 1 of the following year.

Water Supply

In the study area, like many of the mountainous areas of Colorado, water is a critical fire suppression issue. Cordillera has a complex water system with an excellent network of hydrants. Approximate locations of hydrants within the study area are shown in Figure 2.

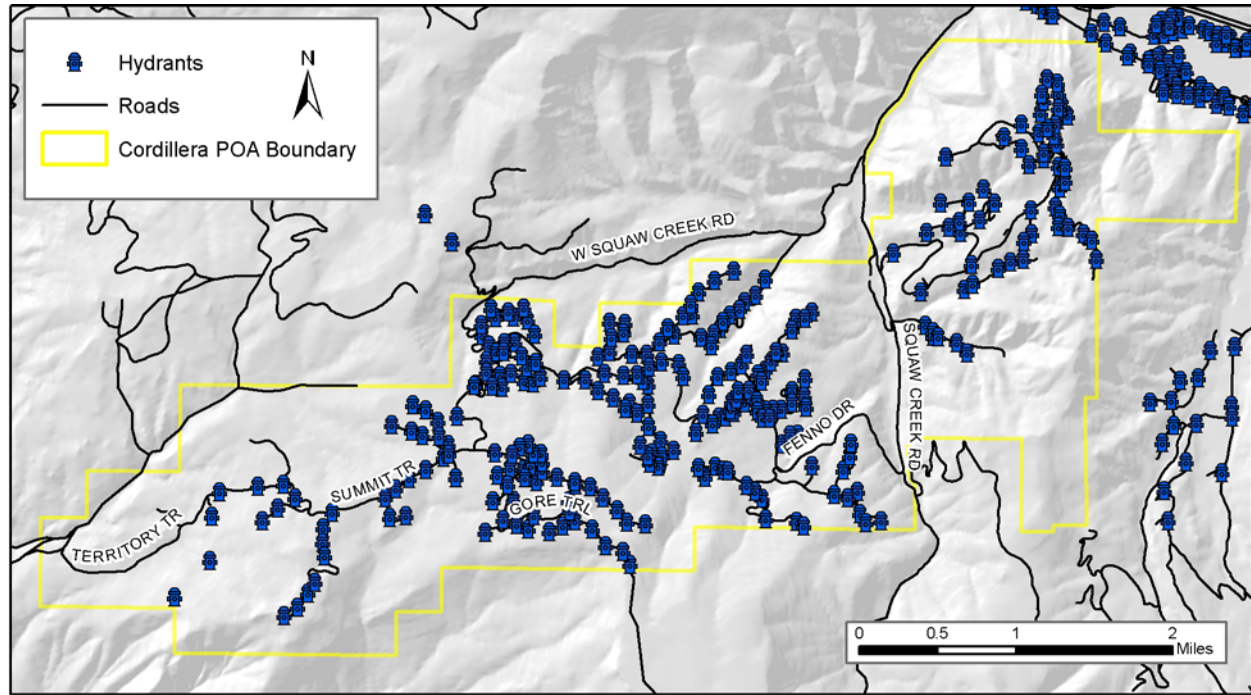


Figure 2: Hydrant Locations in the Study Area

Field verification showed that the hydrants listed on this map, which was provided by the Eagle County GIS Department, did indeed exist in the areas depicted. Although some of the hydrants in Cordillera are quite new, the water district (ERWSD) has implemented a program of periodic hydrant testing. Periodic hydrant testing is necessary for all areas utilizing municipal hydrants as their principle water source for fire suppression.

The entire water system for Cordillera was studied by an independent engineering firm in the spring of 2003. The Cordillera water system was evaluated against current Eagle River Water Supply District (ERWSD) performance criteria and commonly accepted industry standards. This study resulted in a master plan for the Cordillera water system that was revised in June of 2003.³ As a result of this study Cordillera is developing a long-term work plan in conjunction with water engineers.

RECOMMENDATIONS

- The pond at Gore Trail and Granite Springs Trail (39° 37.003', 106° 41.358) is 12' deep and has a rubber and concrete liner. It has perennial water and should have a draft hydrant. It would be good to schedule this work in the summer.
- Investigate the possibility of installing draft hydrants in other all-season ponds in the Summit and the Territories as alternative water supplies.
- There are currently no hydrants in the Territories west of Winchester Trail. Although all of the homes in this area are required to have sprinklers, this is not an adequate water supply for suppressing interface fires. If hydrants cannot be added to this area, at least two large community cisterns (10,000 to 30,000 gallons) should

³ Master Plan for the Cordillera Water System, Schmueser Gordon Meyer, Engineers Inc., June 2003.

be considered. One of these should be located at the end of Walking Stick Trail and one at the end of Territory Trail near the Metro sub-station.

Public Education Efforts

Cordillera is a community that has emphasized quality planning since its inception. An approach to wildfire education that emphasizes safety and hazard mitigation on an individual property level should be undertaken, in addition to community and emergency services efforts at risk reduction. Combining community values such as quality of life, property values, ecosystem management and wildlife habitat preservation with the hazard reduction message will enhance the enthusiasm of residents.

RECOMMENDATIONS

- Utilize these web sites for a list of public education materials, and for general homeowner education:
 - o <http://www.nwcg.gov/pms/pubs/pubs.htm>
 - o <http://www.firewise.org>
 - o <http://www.colostate.edu/Depts/CSFS/fire/interface.html>
- Provide residents with the findings of this study including:
 - o Levels of risk and hazard.
 - o Values of fuels reduction programs.
 - o Consequences and results of inaction for planned and unplanned ignitions within the study area.
- Create a Wildfire Committee of property owners to provide peer level communications for Cordillera. Too often, fire department and government agency advice can be construed as self-serving. Consequently, there is poor internalization of information by the residents. The council should be used to:
 - o Bring the concerns of the residents to the prioritization of mitigation actions.
 - o Select demonstration sites.
 - o Assist with grant applications and awards.
- Request that CPOA, the Cordillera Metro District and the Cordillera Design Review Board (DRB) promote the development of defensible space and Firewise planning.

Design Review Board Recommendations

The following recommendations are designed in accordance with the following objectives:

- Bring future construction in Cordillera into conformance with Eagle County Wildfire Regulations.
- Improve the ability of new homes to withstand fast moving wildfire events without the intervention of firefighters.
- Improve the safety of residents and responders.
- Minimize the adverse effects of wildfire events on future development.

RECOMMENDATIONS

- Replace cedar shake as an approved roofing material with synthetic fire resistant shingles (shake look-alikes), aged metal or tiles. (The roof at 265 Elk Springs is a good example).
- Encourage the use of fire resistant decking materials such as Trex or Brazilian hardwood.
- Encourage the use of heavy timber (some noted in The Fairways and on Cimarron Trail) instead of wood siding especially near foundations and under eaves.
- Address markers that are chiseled into rock and painted should all be illuminated like they are in portions of Bearden Meadow.
- As an alternative to illuminated rock address markers, large brass numbers may be mounted above garage doors like the ones used on Bermuda Court. This provides a reflective address marker that is not aesthetically distracting. This style of addressing will only be satisfactory where driveways are short and garages line up with the access point, but could be used in most of the "cluster home" areas. The use of address numbers tacked to wooden posts (i.e. Martingale Lane) should be discouraged.
- Encourage the use of Aspen and other Firewise plantings instead of decorative conifers, especially within 30 feet of homes.
- Recommend that all roads be kept clear of overhanging vegetation to a height of 14.5 feet (this is not a problem at this time, but may become one as vegetation matures and construction disturbance decreases).

Appendix D

Fire Department Involvement

Cordillera falls within two fire protection districts. Eagle River Fire Protection District (ERFPD) provides the primary suppression services for Cordillera. Although the Territories and Webb Peak & Summit Springs fall within the Greater Eagle Fire Protection District (GEFPD), ERFPD still provides the first response apparatus. GEFPD is the primary auto-aid agency for Cordillera.

The Eagle River Fire Department (ERFD) employs 43 full time staff, and 24 student resident fire fighters. All ERFD firefighters are certified to State of Colorado FF1, HazMat Operations and NWCG (National Wildfire Coordinating Group) S130/190 (basic wildland firefighter) levels. At least one ERFD firefighter is qualified as advanced wildland firefighter (Squad Boss level or higher).

ERFD operates nine fire stations and 15 pieces of fire apparatus. Six of the fire stations are staffed 24 hours a day by a crew of two to four. Two of these stations are located in Cordillera. Station 15 is located on Carterville Road near the Cordillera administrative offices and is staffed 24 hours a day. Station 16 is located on Summit Trail near the intersection with Settler's Loop and is unmanned at the time of this report. Auto-aid is available from the Greater Eagle, Vail and Gypsum Fire Departments.

The distribution of ERFD apparatus changes seasonally, however a class A pumper is always available in Cordillera. ERFD operates two wildland engines that have complete tool caches and wildland tool caches are also maintained at stations 7 and 8 in Avon.

The Greater Eagle Fire Department (GEFD) is the primary auto-aid department for incidents in Cordillera. GEFD runs twenty-four hour staffed shifts from its Shelton Station #9 with an average rolling time of 1 minute from receipt of tone.

GEFD is a volunteer fire department with an average membership of 30. Twenty of GEFD's firefighters have NWCG (National Wildfire Coordinating Group) S-130/190 training (basic wildland fire fighter training and fire behavior). Six firefighters are qualified as advanced wildland firefighters (Squad Boss level or higher).

Long drive times, especially for GEFD resources, and limited access (one way in and out of many areas) contribute to the difficulties in defending structures in Cordillera. The ability to add and adequately train additional firefighters will be critical to the successful defense of this rapidly growing and increasingly complex wildland-urban interface.

RECOMMENDATIONS

- Provide 24 hour staffing for the current ERFD station on Summit Trail. This recommendation would greatly improve response time to the Summit, Webb Peak and Territories areas.
- Obtain an easement to use the Salt Creek Road as an access route for GEFD resources to respond to fires and smoke reports in western Cordillera. Negotiations for this easement are currently in progress.
- Provide continuing education for all firefighters including:
 - o NWCG S-130/190 for all department members. ERFD already requires this of their members. The recommendation is to extend this requirement to the auto-aid agencies (GEFD, Vail and Gypsum) for Cordillera.
 - o Annual wildland fire refresher and “pack testing” (physical standards test) for all department members. ERFD already requires this of their members. The recommendation is to extend this requirement to the auto-aid agencies (GEFD, Vail and Gypsum) for Cordillera.
 - o S-215 “Fire Operations in the Urban Interface” for all fire fighters.
 - o S-290 “Intermediate Fire Behavior” for all officers.

- o I-200 and I-300 – “Basic ICSS” and “Intermediate ICS” for all officers.
- Equipment:
 - o Consider locating at least one type VI (4WD) engine with a wildland tool cache (see below for recommended equipment) in Cordillera from May to October.
 - o Provide minimum wildland Personal Protective Equipment (PPE) for all firefighters. ERFD already does this for their members. This recommendation is for the auto-aid agencies (GEFD, Vail and Gypsum) to do the same.
 - (See NFPA Standard 1977 for requirements).
 - o Provide gear bags for both wildland and bunker gear to be placed on engines responding to fire calls. This will help ensure that firefighters have both bunker gear and wildland PPE available when the fire situation changes. ERFD already does this for their members. This recommendation is for the auto-aid agencies (GEFD, Vail and Gypsum) to do the same.
- Communications:
 - o Surveys of GEFD officers indicated that their primary communications system operates in the 800 MHz band, which is becoming more common for urban fire departments. Systems such as these offer high audio quality, but are easily blocked by terrain features. VHF radios operating in 150 MHz band are still the principle radios for many wildland fire resources and have generally better reception than 800 MHz systems in complex terrain. Although the surveys indicate there is a backup communication system to the primary 800 MHz system, its specifications were not reported. Compatibility with other local resources such as USFS, BLM, CSFS and especially ERFD should be a high priority.
 - o Surveys revealed radio communications are generally good on ridge tops, but poor in many of the valleys and drainages in Cordillera. Due to the restrictions of terrain, it is unlikely that more powerful base stations or portable radios would make any impact on this problem. Some areas may see slight improvements in base station reception by increasing the height above average terrain of the base station antenna, particularly at the ERFD station on Summit Trail; however, communications between most of Cordillera and the permanently staffed station on Carterville Road may often be difficult due to terrain barriers.

ERFD has provided their firefighters with Nextel units to supplement the existing radio system. According to ERFD this has solved many of the communication problems. GEFD has some of these units and we recommend that all of their auto-aid responders as well as auto-aid responders for the Vail and Gypsum Fire Departments be equipped with these units.

The best solution for solving the remaining communication problems is to increase the number of repeaters. Mobile repeaters are currently being investigated by ERFD for use in Cordillera. Mobile repeaters allow the vehicle to be positioned for optimum communication for each incident. If it is not possible to add the necessary repeaters, satellite phones may be a possible solution for emergency-only communications.

Appendix E

DRY HYDRANT MANUAL

A Guide for Developing Alternative

Water Sources for Rural Fire Protection

From code originally developed for Summit County, Colorado

ALTERNATE WATER SUPPLY POLICY

SCOPE:

This policy is intended to offer guidance and assistance to the property owner, contractor and developer in meeting the requirements of the Uniform Fire Code and Chapter 14 (as amended) of the Uniform Building Code for the provision of adequate water supplies for rural firefighting. This policy does not necessarily meet ISO requirements for installation of a draft fire hydrant.

GOALS:

1. To reduce ISO ratings.
2. To design each installation with the capability of flowing 1,000 gpm.
3. To obtain points for fire mitigation.
4. To function to protect life and property.

DEFINITION:

A draft fire hydrant is a specially designed and constructed fire hydrant, which has been approved by the Fire Department having jurisdiction. This draft fire hydrant shall be connected to a year-round draft water source of sufficient capacity to meet the fire fighting needs of the property(s) involved. Fire hydrants which are connected to a pressurized municipal watercourse are not covered by this policy.

PERMITS

- A. A review of the draft fire hydrant plans shall be completed by the Fire Department having jurisdiction prior to issuing a grading permit to allow construction of a draft hydrant. A site plan review shall be used to determine site-specific requirements including, but not limited to depth of pipe, required insulation materials, backfill requirements, and draft site requirement. Additionally, information containing drought conditions for the past 50 years may be required to be submitted.
- B. A statement signed by the owner of the property on which the draft hydrant will be located, shall authorize access to and use of the draft fire hydrant by the Fire Department and its agents. The Fire Department having jurisdiction will be using water under the presumption of non-injury/non-consumption for fire emergency use.

ACCEPTANCE TESTING

- A. All draft hydrants shall be subject to acceptance testing approved by the Fire Department having jurisdiction prior to being accepted as a water source. Acceptance testing shall include GPM verification of the water source. Maintenance and testing will return water within 200 feet of its drainage.

MAINTENANCE

- A. Draft fire hydrants require bi-annual testing and maintenance. The hydrants should be tested with a pumper. Back flushing followed by a pumper test at a maximum designed flow rate, with records kept of each test, is required. Tests of this kind will not only verify proper condition, but also keep the line and strainer clear of silt and the water supply available for any fire emergency.
- B. Any homeowner utilizing the draft hydrant who has obtained points for mitigation or an ISO classification shall be responsible at all times for keeping the draft hydrant and its protective barriers free from obstruction by vehicles, materials, structures, snow, or other obstructions, and shall maintain the draft hydrant in a serviceable condition at all times.
- C. It shall be the responsibility of the property owners using the hydrant for mitigation of ISO classification purposes to immediately notify the Fire Department having jurisdiction of any draft hydrant which is obstructed, damaged, or out of service for any reason.

DESIGN REQUIREMENTS

- A. All draft hydrants shall be located within eight (8) feet of a road maintained year-round. Access to the system shall conform to the road and bridge standards in Appendix D "Access and Water Supply".
- B. All draft hydrants shall have a single draft connection located a maximum of 30" measured from the grade level of the roadway where the fire apparatus will be parked to the top of the draft hydrant's threaded connection. Additionally, life shall be determined by measuring from year-round low level of the water surface to the truck intake.

- C. All draft hydrants shall have a draft tube running horizontally from the water source to the base of the riser consisting of a minimum of six (6) inch PVC. PVC pipe meeting AWWA specification C9000 with a SDR of 18 or less may be required through or under foundations and under driveways (Schedule 80 pipe or its equivalent may be deemed necessary in some instances). All joints must be sealed watertight, airtight and rootproof.
- D. The piping shall be placed in bedding material of $\frac{3}{4}$ " washed or screen rock or in native soils, providing that the native soils contain no sharp materials or stone larger than two and one-half ($2\frac{1}{2}$) inches that may damage the piping.
- E. The bedding material shall be placed to a depth of four (4) inches below the pipe and six (6) inches above the top of the pipe.
- F. The draft fire hydrant pipe extending from the water source to the rise pipe connection shall have a grade of minimum .5% to a maximum 2% toward the water source. (This excludes the riser section immediately preceding the fire department connection).
- G. All draft fire hydrants shall have a single draft connection consisting of an approved fitting and cap having a 6" male NST threads. (Size of connection shall be determined by the Fire Department having jurisdiction.)
- H. No more than two elbows are recommended. Elbows may be 90 or 45 degree bends. (See Figure 1)

INSTALLATION REQUIREMENTS

- A. All draft fire hydrants shall be painted red in color (oil base paint) with reflective tape, to protect PVC pipe from the adverse effects of sunlight and to assist in the rapid location and identification by the Fire Department.
- B. All draft fire hydrants shall be protected from damage by snowplows, motor vehicles, etc., by the installation of three (3) steel pipes buried three (3) feet into the ground with four (4) feet extending above the grade level of the roadway. The entire pipe shall be filled with concrete. The protective pipes shall be located in a triangle configuration approximately three (3) feet away from the draft hydrant. Steel pipes shall be painted with red oil base paint and reflective tape.
- C. All draft hydrants shall be required to have a sign stating "draft hydrant" in a location acceptable to the Fire Department having jurisdiction.

The above policy is subject to change or modification by the Fire Department having jurisdiction.

MAXIMUM LIFT CONSIDERATIONS

Definition: Lift shall be determined by measuring from the lowest level of the water surface to the truck intake, which is 36" above grade.

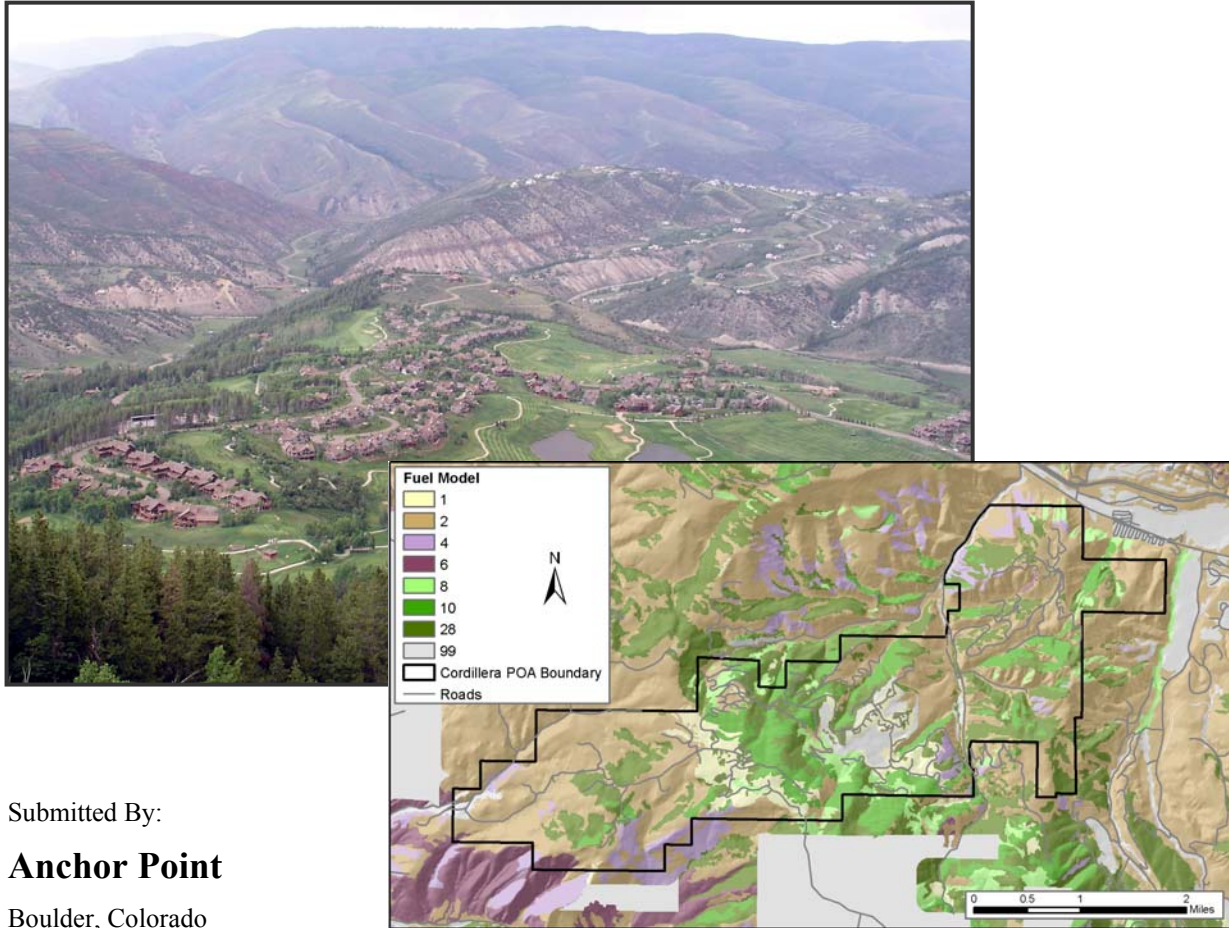
Maximum vertical lift recommendations:

<u>Elevation</u>	<u>Do Not Exceed</u>
4,000 ft	13 ft
5,000 ft.	12 ft.
6,000 ft.	11 ft.
7,000 ft.	10 ft.
8,000 ft.	9 ft.
9,000 ft.	8 ft.
10,000 ft.	7 ft.

Wildland Urban Interface Community Fire Plan

Prepared for:

Cordillera Property Owner's Association
Edwards, Colorado



Submitted By:

Anchor Point

Boulder, Colorado

August, 2004



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Purpose

The purpose of this analysis is to provide a comprehensive, scientifically based Community Wildfire Protection Plan for the Cordillera Property Owner's Association study area. This plan is designed to be compliant with the standards set forth in the Eagle County Master Plan. This document will provide stakeholders with short-term and long-term fuel and fire management plans as well as recommendations for sustainable development in the wildland-urban interface environment.

Goals and Objectives

Goals for this project include the following:

1. **Enhance Life Safety for Residents and Responders.**
2. **Mitigate Undesirable Fire Outcomes to Property and Infrastructure.**
3. **Mitigate Undesirable Fire Outcomes to the Environment and Quality of Life.**

In order to accomplish these goals the following objectives have been identified:

1. Create a Community Fire Plan that is consistent with the purposes, goals, objectives and policies of the Eagle County Master Plan and the FLUM of the Master Plan.
2. Establish an approximate level of risk (the probability of an ignition occurrence) for the study area.
3. Provide a scientific analysis of the fire behavior potential of the study area.
4. Group values-at-risk into "communities" that represent relatively homogenous hazard factors.
5. Identify and quantify factors that limit (mitigate) undesirable fire effects to the values-at-risk.
6. Recommend actions and regulations that avoid further development of areas with high wildfire potential and minimize the adverse impacts typically associated with a wildfire event to existing development.
7. Recommend actions to minimize environmental impacts such as deterioration of water quality, air quality, wildlife habitat, scenic and other natural resources in the event of a wildfire.
8. Recommend actions designed to improve the ability of emergency response providers to safely gain access throughout the study area.
9. Recommend actions designed to enhance the ability of homes to withstand a fast moving wildfire without firefighter intervention.

Other Desired Outcomes

1. **Promote community awareness:**

Quantification of the community's risk from wildfire will facilitate public awareness and assist in creating public action to mitigate defined hazards.

2. **Improve wildfire prevention through education:**

Awareness, combined with education, will help to reduce the risk of unplanned human ignitions.

3. **Facilitate appropriate hazardous fuel reduction:**

The prioritization of hazardous Fire Management Units (FMU) can assist land managers in focusing future efforts towards the areas of highest concern from both an ecological and fire management perspective.

4. **Promote improved levels of response:**

The identification of areas of concern will improve the accuracy of pre-planning, and facilitate the implementation of cross-boundary, multi-jurisdictional projects.

Study Area Profile

Cordillera is located in Eagle County, 120 miles west of Denver, Colorado. Cordillera is divided into five areas, The Divide, The Ranch, The Summit, The Territories and the Cordillera Valley Club. The boundary of the study area includes all of these **except** the Cordillera Valley Club, which has a different property owner's association and metro district. The study area covers 6,139 acres (approximately 9.5 square miles). For the sake of simplicity all references to Cordillera and Cordillera Property Owners Association (CPOA) in this document will apply only to communities in the study area. The primary access to Cordillera is via Squaw Creek Road.



Figure 1: Typical Area

The Eagle River Fire Protection District (ERFPD) has the primary responsibility for fire suppression in the study area. Hazard and risk recommendations pertaining to fire suppression apparatus and personnel only pertain to areas that lie within the boundaries of Cordillera unless otherwise noted.

The area is considered to be in the Montane zone (7,000' - 9,600') of the western slope of Northern Colorado.¹ The predominant vegetation is quaking aspen (*Populus tremuloides*), typically with a dense understory of serviceberry (Genus *Amelanchier*), chokecherry (*Prunus virginiana*) and other mountain shrubs, and dense stands of mixed conifers including lodgepole pine (*Pinus contorta*), subalpine fir (*Abies lasiocarpa*), Douglas-fir (*Pseudotsuga menziesii*) and Englemann spruce (*Picea engelmannii*). Other flora that occur commonly, particularly on drier slopes, include Gambel's oak (*Quercus gambelii*), pinyon pine (*Pinus edulis*), Rocky Mountain juniper (*Juniperus scopulorum*) and various species of sagebrush (Genus *Artemisia*).

Site Specific Wildfire Analysis

A site-specific wildfire analysis was performed for the study area using two distinct models.

The fire behavior potential of the area was modeled using FlamMap developed by Systems for Environmental Management (Missoula, Montana) and the Fire Sciences Laboratory of the Rocky Mountain Research Station (USDA Forest Service, Missoula, Montana). This model utilizes vegetative and topographic features such as aspect, slope, elevation, canopy cover and fuel type to describe the likely behavior of fire in the study area. Examples of slope and elevation inputs are shown in Figures 2 and 3 on page 3. Outputs of FlamMap include predictions of rates of spread, flame length (an estimator of fire intensity) and crown fire activity. The composite map of these outputs is displayed on pages 4 and 5 for average (Figure 4) and extreme (Figure 5) weather conditions. For a more complete discussion of the fire behavior potential methodology, please see Appendix A.

The Community Wildfire Hazard Rating (WHR) identifies factors relating to the ability of homes to withstand wildfire without firefighter intervention and/or be defensible during a wildfire event. Factors that mitigate undesirable fire outcomes to life and property are ranked on a 50-point scale and geographic communities are developed based on contiguous areas of similar hazard factors. The resulting map of Community Hazard Ratings (Figure 6 and Table 1) can be found on page 6. For a more complete discussion of the WHR methodology, please see Appendix B.

The combination of the two models provides for a complete site-specific wildfire analysis that takes into account both fire behavior and potential hazards to existing development from the adverse impacts typically associated with a wildfire event.

¹ Elevation limits for life zones were based on life zone ranges from: Jack Carter, "Trees and Shrubs of Colorado" (Boulder, CO: Johnson Books, 1988).

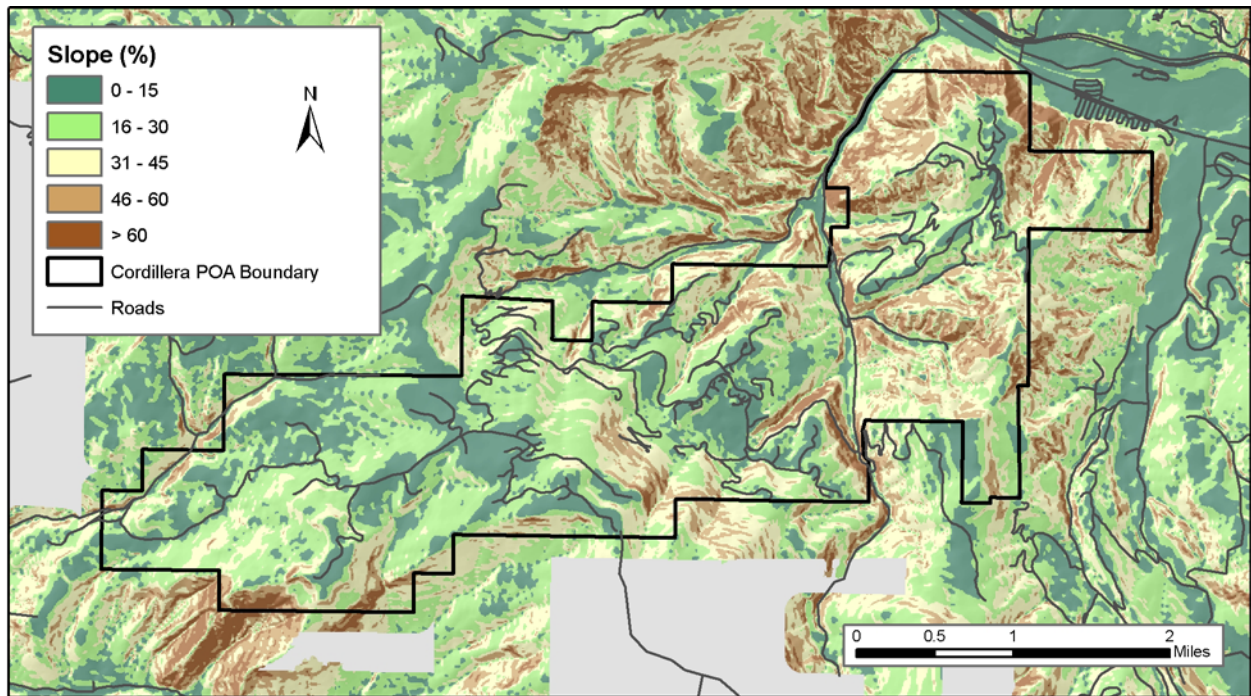


Figure 2: Percent Slope

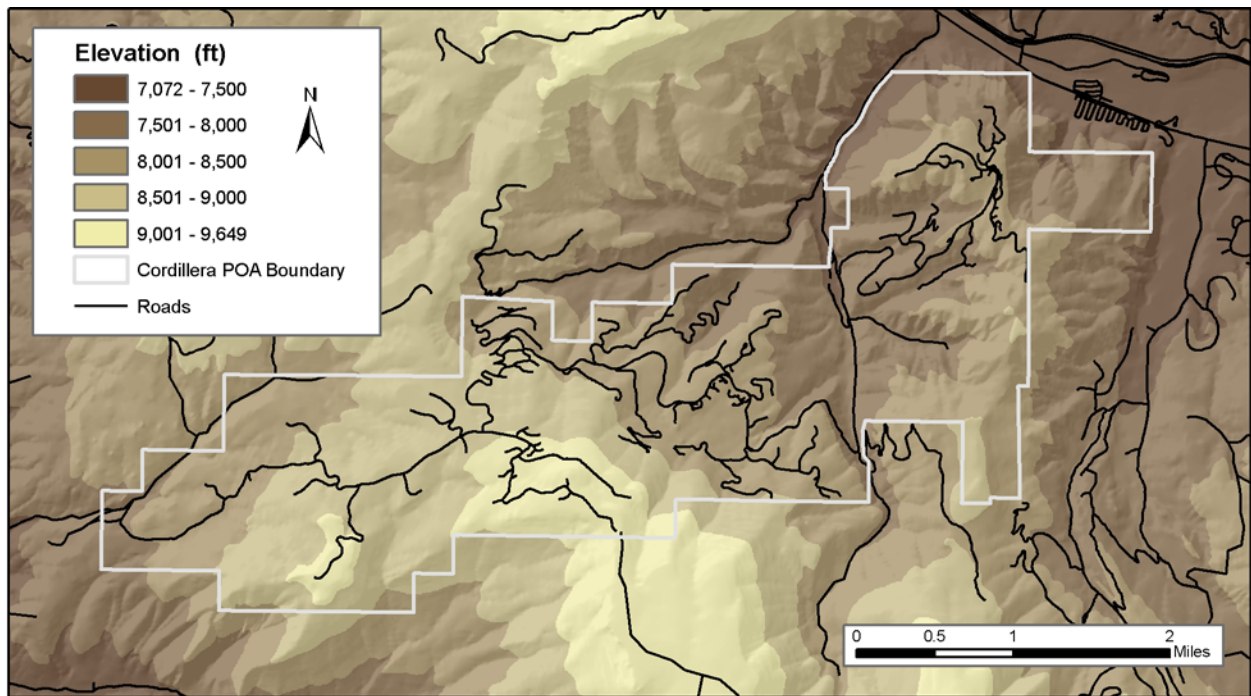


Figure 3: Elevation

Fire Behavior Potential

Utilizing FlamMap, the fire behavior potential of the study area was modeled. This model can be combined with structure density and values-at-risk information to generate current and future “areas of concern”. This is also sometimes referred to as a “values layer”.

The fire behavior potential map is derived from a combination of the FlamMap outputs (crown fire activity, flame length, and rate of spread). The following list is an approximate descriptor for each gradation of severity:

Not Applicable: Areas where fuels are not present or are considered to be non-combustible such as golf courses and irrigated green belts.

Low: In general the expectation is for flame lengths, an indicator of heat intensity, to be low enough for direct attack by hand crews. Fire spread will be generally slow, less than 1/2 mile per hour. Fire spread to aerial fuels (tree torching) is unlikely.

Moderate: Either flame length **OR** rates of spread will become more significant. Direct attack of the fire head may become inadvisable. Individual tree torching is more likely to be observed.

High: The existence of flame lengths that will make direct attack of many portions of the fire only possible by machinery or not possible at all **OR** high rates of spread that result in dangerously rapid fire runs become likely. Individual and group torching of trees should be expected. Dependent crown fire runs become possible.

Extreme: Indirect fire attack and aerial suppression methods are most likely to be appropriate. Depending on the fuel model, very intense **AND/OR** rapid fire runs are likely. Dependent crown fire runs become likely and independent crown fire runs may be observed during peak burning periods.

Weather conditions are extremely variable and not all combinations are accounted for. These outputs are best used for pre-planning and not as a stand-alone product for tactical planning. It is recommended that whenever possible, fire behavior calculations be done with actual weather observations during the fire. It is also recommended that the most current ERC values be calculated and distributed during the fire season to be used as a guideline for fire behavior potential. For a more complete discussion of the fire behavior potential methodology, please see Appendix A.

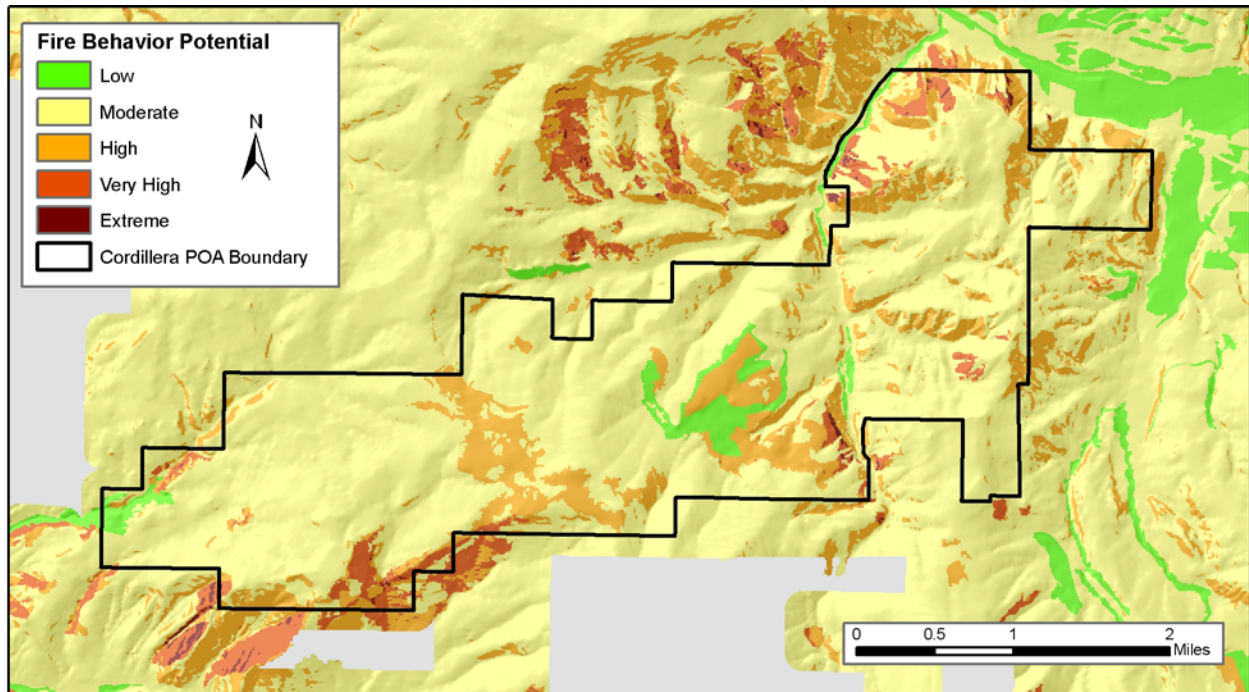


Figure 4: Fire Behavior Potential (Average Weather Conditions)

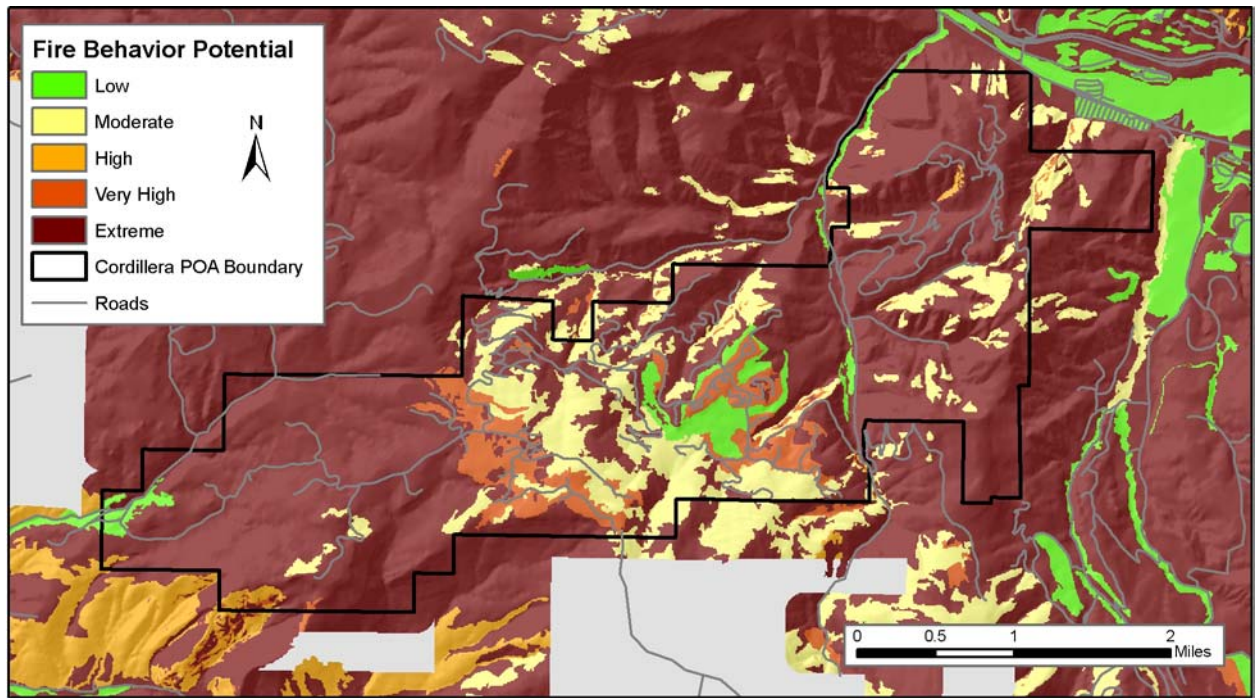


Figure 5: Fire Behavior Potential (Extreme Weather Conditions)

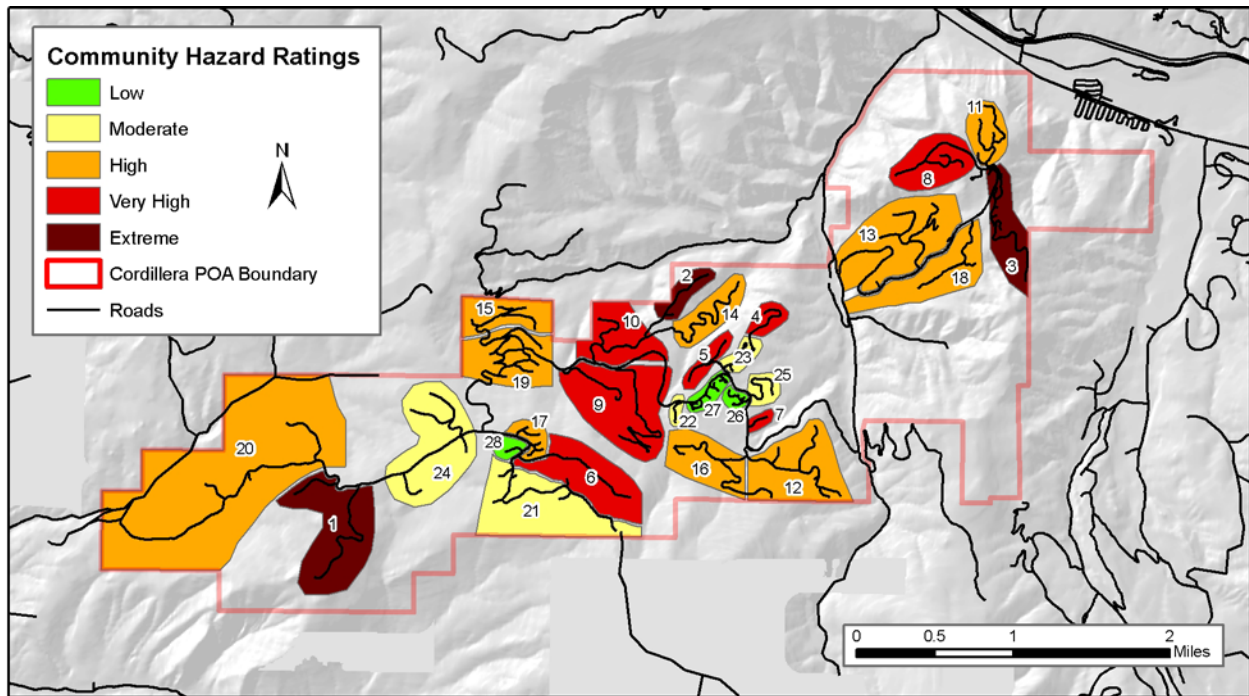


Figure 6: Study Area Communities

1. Webb Peak & Summit Springs (extreme)	15. Settler's Woods (high)
2. Redtail Ridge (extreme)	16. Elk Woods & Springs (high)
3. El Mirador (extreme)	17. Summit Club (high)
4. Saddleridge (very high)	18. Granada Glen (high)
5. The Timbers and Fairways (very high)	19. Settler's Loop (high)
6. Granite Springs (very high)	20. Territories (high)
7. Grey Hawk (very high)	21. Gold Dust/Murphy's Creek (moderate)
8. Casteel Ridge (very high)	22. Cimarron (moderate)
9. The Aspens/Black Bear/Whitaker Ponds (very high)	23. Bearcat (moderate)
10. Red Draw and Peregrine (very high)	24. Summit Fairways (moderate)
11. Kensington Green (high)	25. Founder's Preserve (moderate)
12. Bearden Meadows (high)	26. Club Cottages (low)
13. Andorra/Central Divide (high)	27. Bentgrass (low)
14. Red Draw Meadows (high)	28. Martingale (low)

Table 1: Hazard Ranking of Communities in the Study Area

Current Risk Situation

For the purposes of this report, risk will be considered to be the probability of an ignition occurrence. This is primarily determined by the fire history of the area. Hazard is determined by the combination of fire behavior potential and the community wildfire hazard rating. Fire behavior potential is modeled from the fuels, weather and topography of the study area. The community wildfire hazard rating is based on physical factors that make Wildland-Urban Interface (WUI) areas more or less susceptible to undesirable fire outcomes.

The majority of the study area is at a high risk for WUI fires. Cordillera is listed in the Federal Register as a community at high risk from wildfire (<http://www.fireplan.gov/reports/351-358-en.pdf>) as are the near-by communities of Eagle and Vail. The area is also shown in the Colorado State Forest Service WUI Hazard Assessment map to be an area of high Hazard Value (an aggregate of Hazard, Risk and Values Layers). This area has a significant fire history. From 1986 to 2002 the Bureau of Land Management reported 3,648 fires in the Craig District and the United States Forest Service reported 210 fires for the same period in the Eagle and Holy Cross sub-units of the White River National Forest. This represents an average of 241 fires a year on adjacent federal land management units.

Eagle River Fire and Greater Eagle Fire do not track historic ignition information; consequently historic workload information for these departments has not been included in the risk evaluation.

Solutions and Mitigation

Establishing and Prioritizing Site Development Standards

An efficient method of prioritizing work efforts is to create Site Development Standards. A detailed explanation and general recommendations for each of the target categories listed below is given in **Appendix C** (Solutions and Mitigations). From the general recommendations in **Appendix C**, specific action items were developed, prioritized and scheduled in the "Cordillera Joint Work Plan". Recommendations in **Appendix C** are not ordered in priority ranking. For information regarding prioritization please refer to the "Cordillera Joint Work Plan". A summary is presented for each of the target categories listed below.

- Access and Evacuation
- Home Mitigation
- Fuelbreaks
- Water Supply
- Public Education
- Design Review Board Recommendations

Access and Evacuation

Addressing

Although street and address signage is generally quite good in Cordillera, many addresses would be difficult to see at night. Visible signage is a critical operational need. One recommendation was developed in this category.

Evacuation Routes

In this category, four roads are identified that could serve as alternative evacuation routes to the primary access. In addition to these recommendations, six other general recommendations are given in **Appendix C**.

Home Mitigation

The mid-level assessment has identified 10 of the 28 communities in the study area to be at extreme or very high hazard. Construction type, condition, age, the fuel loading of the structure/contents and house location are contributing factors in rating a home's susceptibility to fire. There is also a likelihood of rapid fire growth and spread in these 10

areas due to steep topography, fast burning or flashy fuels and other topographic features that contribute to channeling winds and promotion of extreme fire behavior. These areas may also represent a high threat to life safety due to poor egress, the likelihood of heavy smoke and heat and/or inadequate response levels. Five recommendations to mitigate these hazards are discussed in **Appendix C**.

Fuelbreaks

One of the most effective forms of landscape scale fuels modification is the fuelbreak (sometimes referred to as “shaded fuelbreak”). A fuelbreak is an easily accessible strip of land of varying width, depending on fuel and terrain, in which fuel density is reduced, thus improving fire control opportunities. 20 recommendations were developed in this important category. The recommendations are presented in **Appendix C**.

Water Supply

In the study area, like many of the mountainous areas of Colorado, water is a critical fire suppression issue. Cordillera has a complex water system, which has been studied independently. There are six recommendations discussed for this category in **Appendix C**.

Public Education Efforts

Community responsibility for self-protection from wildfire is essential. Educating homeowners is the first step in promoting a shared responsibility. Cordillera is a community that has emphasized quality planning since its inception. An approach to wildfire education that emphasizes safety and hazard mitigation on an individual property level should be undertaken, in addition to community and emergency services efforts at risk reduction. Combining community values such as quality of life, property values, ecosystem management and wildlife habitat preservation with the hazard reduction message will enhance the enthusiasm of residents. Four recommendations that support this objective are presented in **Appendix C**.

Design Review Board Recommendations

The Cordillera Design Review Board (DRB) has considerable influence on the standards employed in the construction of future residences in the study area. Seven recommendations are discussed in **Appendix C**, which are designed to improve the safety of residents and responders and minimize the adverse effects of wildfire events on future development.